

CITY OF VANCOUVERREGULAR COUNCIL MEETING

A Regular Meeting of the Council of the City of Vancouver was held on Tuesday, January 17, 1978, in the Council Chamber, commencing at 2:00 p.m.

PRESENT: Mayor Volrich
Aldermen Bellamy, Brown, Ford,
Gerard, Gibson, Harcourt,
Kennedy, Marzari and Puil.

ABSENT: Alderman Rankin (Leave of Absence)

CLERK TO THE COUNCIL: D.H. Little

PRAYER

The proceedings in the Council Chamber were opened with prayer.

'IN CAMERA' MEETING

The Council was advised there were matters to be considered 'In Camera' later this day.

ADOPTION OF MINUTES

MOVED by Ald. Ford

SECONDED by Ald. Bellamy

THAT the minutes of the Regular Council Meeting of January 10, 1978, with the exception of the 'In Camera' portion, be adopted.

- CARRIED UNANIMOUSLY

COMMITTEE OF THE WHOLE

MOVED by Ald. Gerard

SECONDED by Ald. Ford

THAT this Council resolve itself into Committee of the Whole, Mayor Volrich in the Chair.

- CARRIED UNANIMOUSLY

DELEGATIONS

1. License: Smilin' Buddha Cabaret
109 East Hastings Street.

Council, on November 9, 1977, approved a recommendation in the Community Services Committee's report of October 27, 1977, that the owner/operator of the Smilin' Buddha Cabaret, Mr. Lachman Dass Jir, appear before Council to show cause why his license should not be revoked. Council, on November 29, 1978, after hearing from Mr. Jir's solicitor, deferred the whole matter to this meeting of Council to determine the matter more fully. Civic officials were also asked to report to this meeting as to whether the cabaret was being operated in an acceptable manner, that there were no offences of a serious nature included under the Liquor Act, and that sanitary and like health conditions in the building were satisfactory to the Medical Health Officer.

Cont'd.....

DELEGATIONS (Cont'd)

License: Smilin' Buddha Cabaret
109 East Hastings Street (Cont'd)

Council noted a Manager's report dated January 9, 1978, in which the officials commented on the premises and the Director of Permits and Licenses recommended, and the City Manager concurred: 'That in view of the generally favourable reports as noted above, that the license of Mr. Lachman Dass Jir to operate the Smilin' Buddha Cabaret, 109 East Hastings Street, be approved and reviewed in six months time, at which time a further report be submitted on the degree of compliance.'

The Owner, and his solicitor, Mr. Macey, were present and advised that the recommendations in the Manager's report were acceptable.

MOVED by Ald. Bellamy

THAT the recommendation of the City Manager, as contained in his report of January 9, 1978, concerning the Smilin' Buddha Cabaret, be approved.

- CARRIED

(Ald. Puil opposed)

COMMUNICATIONS OR PETITIONSGranville Island Re-Development

The Council considered a letter dated January 16, 1978, from the Regional Director of Central Mortgage and Housing Corporation concerning the Granville Island Redevelopment. The Director stated in the letter that the Corporation is becoming concerned over the time that is being taken with a series of meetings, and requested that Council set a date for the official Public Hearing, as soon as possible, preferably during the month of February. Council heard from Mr. Jonathan Baker, representing the Granville Island Trustees, who expressed the hope that Council would make a decision to refer the matter to a Public Hearing within thirty days.

MOVED by Ald. Harcourt

THAT the Director of Planning be instructed to prepare the necessary report for Council with respect to the Granville Island Redevelopment, in preparation for a Public Hearing.

- CARRIED UNANIMOUSLY

MOVED by Ald. Harcourt

THAT the proposed redevelopment of Granville Island be referred to a Public Hearing within the next eight weeks if possible.

- CARRIED

(Ald. Brown, Marzari & Puil opposed)

The Mayor acknowledged the presence in the Council Chamber of the Honourable Ron Basford, Minister of Justice, during discussion of the foregoing.

COMMUNICATIONS OR PETITIONS (Cont'd)

Recommendations on the Matter of Rapid Transit

At the last meeting of Council, the Mayor, in his mid-term report, set out a number of recommendations with respect to Rapid Transit. Pursuant thereto, the Mayor submitted a letter dated January 12, 1978, reiterating his recommendations, requesting Council approval, and the steps necessary to initiate them.

In considering this subject, Council also noted a report, dated January 13, 1978, from the Manager with his recommendations, and a more comprehensive report from the Director of Finance and the City Engineer, dated January 11, 1978, entitled "Inner Area Light Rapid Transit - Preliminary System, Proposal and Costs"

Speaking to his letter, the Mayor clarified his first recommendation concerning approval of the course of action outlined, by explaining that it covered the continuance of discussions and initiating a Management Team.

Following a brief explanation from the City Engineer on certain points raised, it was

MOVED by Ald. Kennedy

THAT

1. As a first step in a Regional Transportation System, Council approve the City's participation in an engineering design and economic analysis for the proposed Vancouver/New Westminster L.R.T. line and possible bus route link to Richmond, and that further discussions be carried out by the Mayor to achieve the political understandings and support that are necessary:
2. An amount of \$200,000 for transportation costs be approved in the 1978 Supplementary Capital Budget:
3. The City Manager be asked to organize the appropriate Management Team as outlined in No. 5 below, to prepare Terms of Reference and initiate the selection of outside engineering consultants, in co-operation with the other municipalities, the Provincial Government, the G.V.R.D. and B.C. Hydro:
4. Participating municipalities be asked to share in the costs of the design and analysis, in proportion to their population and requests for contributions be made to the Provincial Government and B.C. Hydro:
5. A management team be set up to control the analysis, with the following invited membership:

From the City of Vancouver:

City Manager (Chairman)
Director of Planning
City Engineer
Director of Finance

4

From other municipalities"

1 - 3 representatives from each of:

Burnaby

New Westminster

Richmond (if they participate)

2 - 6

From B.C. Hydro

From Province of B.C.

From G.V.R.D.

3

9 - 13

plus the Consultants.

Cont'd....

COMMUNICATIONS OR PETITIONS (Cont'd)Recommendations on the
Matter of Light Rapid Transit (Cont'd)

- 5 (cont) This management team would report regularly to the political bodies or through appropriate committees.
6. City Staff be authorized to investigate immediately the practicality of acquiring and converting LRT cars available from the City of Montreal.

- CARRIED UNANIMOUSLY

MOVED by Ald. Harcourt (in amendment)
THAT the municipalities of Coquitlam and Surrey be also invited to be members of the management team.

- LOST

(Ald. Bellamy, Ford, Gerard, Gibson.
Kennedy, Puil and the Mayor opposed)

- - - -

The Council recessed at 3.50 p.m., and, following an 'In Camera' meeting in the Mayor's office, reconvened in the Council Chamber at 5.25 p.m.

Regular Council, January 17, 1978 5

COMMUNICATIONS OR PETITIONS (cont'd)

Proposed Expansion of the
Pacific National Exhibition

In a letter dated January 13, 1978, the Hastings Sunrise Action Council requested to appear before Council as a delegation to present a brief on the matter of the proposed P.N.E. expansion.

MOVED by Ald. Harcourt,

THAT the delegation request be granted and Council hear the Hastings Sunrise Action Council on January 24, 1978, when the report of the Standing Committee on Planning and Development dated January 12, 1978, on the matter is before Council for consideration.

- CARRIED UNANIMOUSLY

- - - - -

At this point, the Council agreed to vary the agenda to consider a report of the Standing Committee on Finance and Administration dated January 5, 1978, regarding the Contract Renewal of the Vancouver Museums & Planetarium Association.

I. Report of Standing Committee
on Finance & Administration,
January 5, 1978

Vancouver Museums & Planetarium
Association - Contract Renewal
(Clause 1)

During consideration of this Clause, a representative of the Museums Association answered questions from members of Council.

MOVED by Ald. Gibson,

THAT the recommendations of the Committee contained in this Clause be approved.

- CARRIED BY THE
REQUIRED MAJORITY

(Alderman Puil opposed)

CITY MANAGER'S REPORTS

A. MANAGER'S GENERAL REPORT
JANUARY 13, 1978

Works & Utility Matters
(January 13, 1978)

The Council considered this report, which contains six clauses, identified as follows:

- Cl. 1. Watermain Installations - 1977 Capital Budget.
- Cl. 2. False Creek Area 10B - Sewer Construction.
- Cl. 3. Local Improvements on the "Initiative Principle".
- Cl. 4. Tender No. 30-77-14 - Fire Dispatching System.
- Cl. 5. Tender No. 53-77-2 - Supply and Delivery of Sheet Steel Piles for Hastings Street Viaduct Replacement.
- Cl. 6. Tender 41-77-6 Rear Loader Packer Bodies

Clauses 1, 2, 3, 4, 5 and 6

MOVED by Ald. Harcourt,

THAT the recommendations of the City Manager contained in Clauses 1, 2, 3, 4, 5 and 6 be approved.

- CARRIED UNANIMOUSLY

(Clause 3 was Carried Unanimously and by the
Required Majority).

Regular Council, January 17, 1978 6

CITY MANAGER'S AND OTHER REPORTS (cont'd)

Building & Planning Matters
(January 13, 1978)

Cedar Cottage N.I.P. Appropriations
(Clause 1)

MOVED by Ald. Marzari,
THAT the recommendation of the City Manager contained in
this Clause be approved.

- CARRIED UNANIMOUSLY

Fire & Traffic Matters
(January 13, 1978)

Champlain Heights - Closure of
Tyne-Rumble Connector (Clause 1)

MOVED by Ald. Puil,
THAT this Clause be received for information.

- CARRIED UNANIMOUSLY

Finance Matters
(January 13, 1978)

The Council considered this report, which contains six
clauses, identified as follows:

- Cl. 1. Word Processing Equipment.
- Cl. 2. Appointment of External Auditors, 1978.
- Cl. 3. Tender - Uniforms and Raincoats, Policemen and Firemen.
- Cl. 4. False Creek, Area 6, Phase 1, Parks Budget.
- Cl. 5. Assessment Appeal - Pacific Centre Ltd.
- Cl. 6. Overall Civic Festivals and Provincial Bi-Centennial Program.

Word Processing Equipment
(Clause 1)

MOVED by Ald. Gerard,
THAT the recommendation of the City Manager contained in
this Clause be approved.

- CARRIED UNANIMOUSLY

Appointment of External
Auditors, 1978 (Clause 2)

MOVED by Ald. Puil,
THAT the firm of Thorne Riddell & Co., be appointed auditors
for the City of Vancouver for the year 1978 at a fee of \$64,000
in accordance with the terms as to scope and responsibility as
set out in parts 1 to 4 inclusive of the report re Audit of City
Records, dated January 22, 1962, submitted by the Board of
Administration and adopted by Council on January 23, 1962.

- CARRIED UNANIMOUSLY

Tender - Uniforms and Raincoats
Policemen & Firemen (Clause 3)

MOVED by Ald. Bellamy,
THAT the recommendation of the City Manager contained in
this Clause be approved.

- CARRIED UNANIMOUSLY

cont'd....

Regular Council, January 17, 1978 7

CITY MANAGER'S AND OTHER REPORTS (cont'd)

Finance Matters
(January 13, 1978) (cont'd)

False Creek, Area 6, Phase 1
Parks Budget (Clause 4)

MOVED by Ald. Harcourt,
THAT the recommendation of the City Manager contained in
this Clause be approved;

FURTHER THAT the Planning and Development Committee review
this report with the False Creek Development Consultant and
representatives of the Park Board.

- CARRIED UNANIMOUSLY

During discussion of the above matter, the City Manager
was requested to ensure that any changes in the function or
basic design with respect to False Creek, be reported to the
Planning and Development Committee.

Assessment Appeal - Pacific
Centre Ltd. (Clause 5)

MOVED by Ald. Puil,
THAT the recommendation of the City Manager contained in
this Clause be approved.

- CARRIED UNANIMOUSLY

During discussion of this matter Alderman Ford requested
the City Manager to check on the assessed value of Block 80,
and the Mayor so directed.

Overall Civic Festivals and Provincial
Bi-Centennial Program (Clause 6)

MOVED by Ald. Marzari,
THAT the recommendation of the City Manager contained in
this Clause be approved.

- CARRIED UNANIMOUSLY

Property Matters
(January 13, 1978)

The Council considered this report, which contains two
clauses, identified as follows:

- Cl. 1. Sale of former Dog Pound Site N/S 200 Block East
2nd Avenue, between Scotia and Prince Edward.
- Cl. 2. Request to Purchase City-owned Lot C, Block 122,
D.L. 196.

Clause 1

MOVED by Ald. Gibson,
THAT the recommendation of the City Manager contained in
this Clause be approved.

- CARRIED UNANIMOUSLY

Clause 2

MOVED by Ald. Gerard,
THAT the recommendation of the City Manager contained in
this Clause be approved.

- CARRIED UNANIMOUSLY

Regular Council, January 17, 1978 8

CITY MANAGER'S AND OTHER REPORTS (cont'd)

B. Assessment - Business Tax Appeals in
Relation to N.H.B. Piers

Council on January 10, 1978, approved the recommendation of the Director of Legal Services contained in his report dated January 6, 1978, on business tax appeals in relation to N.H.B. piers. Before Council this day was a further report on this matter from the Director of Legal Services dated January 17, 1978, putting forward an alternative recommendation to that approved by Council on January 10th.

MOVED by Ald. Gibson,

THAT the motion of Council of January 10, 1978, approving the recommendation of the Director of Legal Services contained in his report dated January 6, 1978, be rescinded;

FURTHER THAT the recommendation of the Director of Legal Services contained in his report dated January 17, 1978, on assessment - business tax appeals in relation to N.H.B. piers, be approved in lieu thereof.

- CARRIED UNANIMOUSLY
AND BY THE REQUIRED
MAJORITY

COMMITTEE OF THE WHOLE

MOVED by Ald. Marzari,

THAT the Committee of the Whole rise and report.

- CARRIED UNANIMOUSLY

MOVED by Ald. Marzari,

SECONDED by Ald. Bellamy,

THAT the report of the Committee of the Whole be adopted.

- CARRIED UNANIMOUSLY

BY-LAWS

1. BY-LAW TO AMEND BY-LAW NO. 3575,
BEING THE ZONING AND DEVELOPMENT
BY-LAW (N/W Corner of Dumfries and
Kingsway)

MOVED by Ald. Gibson,

SECONDED by Ald. Harcourt,

THAT the By-law be introduced and read a first time.

- CARRIED

(Alderman Puil opposed)

The By-law was read a first time and the Presiding Officer declared the By-law open for discussion and amendments.

There being no amendments, it was

MOVED by Ald. Gibson,

SECONDED by Ald. Harcourt,

THAT the By-law be given second and third readings and the Mayor and City Clerk be authorized to sign and seal the By-law.

- CARRIED

(Alderman Puil opposed)

(Alderman Marzari was excused from voting on this By-law)

Regular Council, January 17, 1978 9

BY-LAWS (cont'd)

2. BY-LAW RESPECTING THE QUALIFICATIONS
FOR APPOINTMENT TO VARIOUS CIVIC BOARDS
COMMISSIONS AND COMMITTEES

MOVED by Ald. Puil

SECONDED by Ald. Bellamy

THAT the by-law be introduced and read a first time

- CARRIED UNANIMOUSLY

The by-law was read a first time and the Presiding Officer declared the by-law open for discussion and amendment.

There being no amendments, it was

MOVED by Ald. Puil

SECONDED by Ald. Bellamy

THAT the by-law be given second and third readings and the Mayor and City Clerk be authorized to sign and seal the by-law.

- CARRIED UNANIMOUSLY

3. BY-LAW TO AUTHORIZE THE BORROWING OF CERTAIN
SUMS OF MONEY FROM JANUARY 17, 1978, TO
JANUARY 16, 1979, PENDING THE COLLECTION OF
REAL PROPERTY TAXES

MOVED by Ald. Brown,

SECONDED by Ald. Puil,

THAT the By-law be introduced and read a first time.

- CARRIED UNANIMOUSLY

The By-law was read a first time and the Presiding Officer declared the By-law open for discussion and amendments.

There being no amendments, it was

MOVED by Ald. Brown,

SECONDED by Ald. Puil,

THAT the By-law be given second and third readings and the Mayor and City Clerk be authorized to sign and seal the By-law.

- CARRIED UNANIMOUSLY

NOTICE OF MOTION

Alderman Kennedy submitted the following Notice of Motion which was recognized by the Chair:

Plebiscite on Commercial
Pornography

MOVED by Ald. Kennedy,

THAT WHEREAS public opinion is split on the propriety of Council's interventions in the field of commercial pornography;

AND WHEREAS such interventions are being interpreted as interference in the area of human rights;

AND WHEREAS regulatory measures are often deemed to be the imposition of the moral standards of members of Council;

THEREFORE BE IT RESOLVED THAT public opinion and direction be sought by the holding of a plebiscite at the time of the 1978 Civic Elections.

(Notice)

- - - - -

The Council recessed at approximately 6:00 p.m. to reconvene at 7:30 p.m.

- - - - -

Regular Council, January 17, 1978 10

The Council reconvened at 7:30 p.m., in the Council Chamber with Deputy Mayor Harcourt in the Chair and the following members present:

PRESENT: Deputy Mayor Harcourt
Aldermen Bellamy, Brown, Ford, Gerard,
Gibson, Kennedy, Marzari and
Puil

ABSENT: Mayor Volrich
Alderman Rankin (Leave of Absence)

DELEGATIONS (cont'd)

Pedestrian Actuated Signal
4th Avenue & Blenheim Street

Council on November 29, 1977, deferred consideration of the report of the Standing Committee on Transportation dated November 24, 1977, on the need for a pedestrian actuated signal on 4th Avenue between MacDonald and Alma Streets, to permit delegations from interested parties. In its report, the Committee recommended approval of the City Engineer's recommendation that a pedestrian signal be proposed in this year's Annual Traffic Signal Program for the intersection of 4th Avenue and Blenheim Street, together with a suitable method of funding.

Mr. D. Rudberg, Assistant City Engineer - Traffic Division, by means of a map, reviewed this matter and gave the rationale behind the Engineering Department's recommendation that a pedestrian actuated signal be installed at 4th Avenue and Blenheim.

Council then heard representations from the following:

- Dr. M.R. Bailey, Principal of Bayview Community School, requested that the proposed pedestrian signal be located at 4th Avenue and Collingwood as this is the intersection most heavily used by students and other members of the community who use the facilities at Bayview Community School.
- Ms. Renee Rodin, representative of the Parents' Home and School Consultative Committee of Bayview Community School, read a brief on behalf of the Committee, also requesting that the proposed signal be installed at the Collingwood intersection rather than at the 4th Avenue and Blenheim crossing. The brief gave the following reasons for this choice:
 - (1) The children and other members of the community who use the facilities at Bayview Community School are still forced to cross a highly dangerous intersection essentially unaided.
 - (2) McBride Park is located on 4th Avenue. The tennis courts are the most used section of this park, and they are located at 4th Avenue and Collingwood Street.
 - (3) Due to the commercial strip between Alma Street and Collingwood Street, the parking on 4th Avenue is heavy and as such the visibility is very poor. This increases the risk factor for both pedestrians and motorists.
 - (4) The intersection at 4th Avenue and Collingwood Street is also the location of special housing for the handicapped. Obviously the existing traffic situation is even more dangerous for them.

cont'd....

DELEGATIONS (cont'd)

Pedestrian Actuated Signal
4th Avenue & Blenheim Street
(cont'd)

Constable Ellis of the Police School Safety Patrol Division advised that in the Safety Patrol's estimation a pedestrian actuated signal is not warranted at the intersection of 4th Avenue and Collingwood. He advised that he had surveyed the intersection this morning and in his opinion the children crossing at the intersection did not encounter any problems. He did however state there is a visibility problem for the school safety patrol on the east side of the intersection which would be alleviated by the installation of a 'No Stopping Sign' on 4th Avenue adjacent to the intersection.

Council heard from two citizens living in the area who favour the installation of a signal at 4th Avenue and Collingwood rather than at 4th Avenue and Blenheim.

In response to questions from Council, a representative of the Parents' Home and School Consultative Committee gave Council an undertaking that they would ensure that the necessary school patrols would be manned at the 4th Avenue and Collingwood intersection.

MOVED by Ald. Marzari,

THAT a pedestrian actuated signal be installed at the intersection of 4th Avenue and Collingwood Street. This signal to be manually actuated by the school safety patrol during normal school patrol hours.

- CARRIED

(Aldermen Brown and Kennedy opposed)

Boundary Road from Kingsway South

Council on November 1, 1977, deferred consideration of a Manager's report dated October 28, 1977, on Boundary Road from Kingsway south pending the hearing of delegations. In his report the City Manager recommends that the following recommendations of the City Engineer be approved:

"That Council adopt the right-of-way requirements illustrated on Figure 1, requiring:

- (a) approximately 6100 square feet of Central Park for the immediate intersection improvement needs on Boundary Road south of Kingsway, and
- (b) a 14-foot wide strip of parkland along the remaining length of Central Park in order to provide an 80-foot allowance for the long term needs, as the basis for a joint submission with Burnaby to the Provincial Government for the right-of-way requirements,

and that Council join Burnaby Council in approaching the Provincial Government for the immediate right-of-way requirement, Part (a)."

Mr. D. Rudberg, Assistant City Engineer - Traffic Division, reviewed the report with the aid of a map. He advised that the truck traffic on Boundary Road was not the issue before Council this evening and that the redesign of the intersection on the south side of Boundary Road and Kingsway is necessary whether or not it is intended to use Boundary Road as a truck route. Therefore, in the Engineering Department's opinion, the issue before Council this evening is separate from the use of Boundary Road as a truck route. Mr. Rudberg indicated that in the near future a report will be before Council on the redesign of the intersection of Boundary Road and Marine Drive, at which time Council will be asked to decide if it wishes to approve an alteration in the grade at this location to permit trucks to use Boundary Road.

cont'd....

DELEGATIONS (cont'd)Boundary Road from Kingsway
South (cont'd)

Mr. G. Farry, Director of Planning, G.V.R.D., suggested to Council that it consider establishing a process which would involve citizen groups in any discussions that affect Boundary Road. He offered the assistance of his department to develop a plan for Boundary Road acceptable to all parties concerned.

Council then heard representations from the following:

- Mr. Jim Duvall (brief previously circulated to Council) stated he was opposed to any proposals with respect to redesign of Boundary Road as it will adversely affect the community.
- Mr. Bruce Yorke spoke to his brief in which C.O.P.E. urged Council not to approve the recommendations contained in the City Manager's report dated October 28, 1977. The brief suggested that Council wait until all the facts are in; the traffic study is completed; Burnaby Council has had a second look at its position in the matter and a public meeting on transportation takes place.
- Mr. Ian Waddell referred to his brief which was previously circulated to Council, and indicated he supports the views of the community groups in the area and urged that Council not approve the recommendations before it this evening.
- Mr. Egil Lyngen read a brief previously circulated in which the Champlain Heights Planning Advisory Committee urged Council not to approve the recommendations before it this evening and to press for improvements in transit and implementation of rapid transit.
- Mrs. Pat Feldhammer, De Cosmos Village, read a brief opposing the City Manager's recommendation to upgrade the Kingsway/Boundary intersection. The brief also supported the City's proposal re inner area light rapid transit.
- Mr. B.T. Hamilton, Citizens' Coalition on Transportation, spoke to his brief, previously circulated, which also opposed the proposal to upgrade the intersection at Boundary Road and Kingsway and suggested that a regional study of the movement of goods and people be undertaken before any major changes are made in this area.

MOVED by Ald. Kennedy,

THAT the report of the City Manager on Boundary Road from Kingsway south be deferred for consideration at the same time the forthcoming report on the intersection of Boundary Road and Marine Drive is before Council.

- CARRIED

(Alderman Puil opposed)

Provincial Liquor Regulations -
Princeton Hotel

Council on November 8, 1977, deferred consideration of this matter until officials from the Liquor Control and Licensing Branch of the Provincial Government had appeared before the Community Services Committee to discuss various aspects of the Liquor Control Act as requested. At that time, Council also deferred a motion by Alderman Puil on this matter.

cont'd....

DELEGATIONS (cont'd)Provincial Liquor Regulations -
Princeton Hotel (cont'd)

Mr. Louis Valente, President of the B.C. Hotels' Association, addressed Council on his brief which had previously been circulated. This brief was submitted on behalf of the operator of the Princeton Hotel as well as on behalf of other hotels who are considering the expenditure of substantial funds to upgrade their premises to meet the new Provincial Government standards.

Mr. James Morrison, representative of Local 40 of the Hotel, Restaurant, Culinary and Bartenders' Union, read his previously circulated brief supporting the position of the B.C. Hotels' Association.

The motion by Alderman Puil previously deferred by Council at its meeting on November 8, 1977, and reading as follows, was put and CARRIED UNANIMOUSLY:

"THAT approval be granted to the Princeton Hotel to keep the Pub portion open until 11:30 p.m., subject to the approval of the Liquor Control and Licensing Branch of the Provincial Government."

- - - - -

In response to a request from the B.C. Hotel's Association that hotels holding an 'A' License and who convert a portion of the existing beer parlour to a 'pub', be permitted to operate the two areas to the same hours as before the conversion. It was

MOVED by Ald. Puil,

THAT approval be granted for the opening hours of the pub portion of 'A' License hotels to be the same as the present hours of their beer parlours, subject to review within one year. Any hotel wishing to alter its beer parlour hours be required to make a submission to the Community Services Committee.

- LOST

(Aldermen Brown, Ford, Gerard, Gibson, Harcourt
and Marzari opposed)

STANDING COMMITTEE REPORTS (cont'd)Part Report of Standing Committee
on Community Services,
January 12, 1978Accommodation for Greater Vancouver
Child Abuse Prevention Society
(Clause 1)

Council had for consideration a report of the Standing Committee on Community Services dated January 12, 1978, in which it was recommended:

"THAT City Council approve the lease of the City-owned property at 425 West 10th Avenue to the Greater Vancouver Child Abuse Prevention Society at a nominal rent of \$1.00 per year for a period of three years, allowing for the possibility of an extension to the lease if the property is still available and required by the Society and on the following conditions:

- (a) the Society provides sufficient funds for any capital renovations to bring the building up to appropriate by-law requirements;
- (b) the Society obtains necessary and sufficient program operating funds from senior governments during its tenure at 425 West 10th Avenue;

cont'd....

STANDING COMMITTEE REPORTS (cont'd)Accommodation for Greater Vancouver
Child Abuse Prevention Society (cont'd)

- (c) the agreement must include a six month termination clause by the City if the land is required for civic purposes; and
- (d) the lease to include a compensation clause allowing proportionate return of proven capital expenditures to the Child Abuse Prevention Society, in the event of cancellation in less than three years, in order for the Society to obtain capital funding;

and the Director of Legal Services be instructed to prepare the necessary lease arrangements."

MOVED by Ald. Marzari,

THAT the foregoing recommendation of the Committee contained in this Clause be approved.

- CARRIED UNANIMOUSLY

DELEGATIONS (cont'd)Standard of Productions
in Civic Theatres

As previously approved by Council, Mrs. Doris Mellish, Chairman, Civic Committee, Vancouver Council of Women, addressed Council and submitted a brief on standards for performances in civic theatres. In this brief, the Vancouver Council of Women requested that standards be set by which pending productions in civic buildings could be judged, such standards to reflect the thinking of the majority of citizens which does not accept or condone the portrayal of perversion or debasing behaviour in public buildings. The Vancouver Council of Women further urged that the appropriate body be made responsible to City Council for the setting and maintaining of these standards.

MOVED by Ald. Gerard,

THAT the Civic Theatres Board and the Theatre Manager be requested to review the Attorney-General's guidelines on obscenity prior to approving the booking of Oh! Calcutta! into the civic theatre.

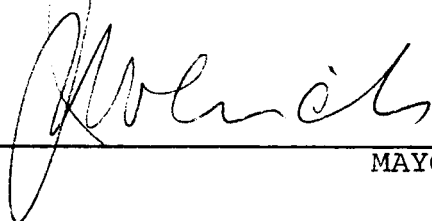
- CARRIED UNANIMOUSLY

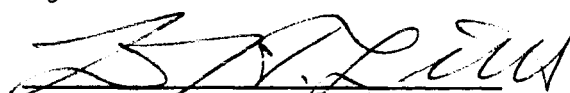
- - - - -

The Council adjourned at approximately 11:30 p.m.

- - - - -

The foregoing are Minutes of the Regular Council Meeting
of January 17, 1978, adopted on January 24, 1978.


MAYOR


CITY CLERK

DEL - 1

MANAGER'S REPORT

January 9, 1978

TO: VANCOUVER CITY COUNCIL

SUBJECT: Smilin' Buddha Cabaret
109 East Hastings Street

CLASSIFICATION: Recommendation

The Director of Permits and Licenses reports as follows:

"Council on November 9, 1977, approved the recommendation in a report of the Community Services Committee dated October 27, 1977, that the owner/operator of the Smilin' Buddha Cabaret, Mr. Lachman Dass Jir, appear before Council to show cause why his license should not be revoked.

Council at their meeting of November 29, 1977, after hearing from Mr. Macey, Solicitor for Mr. Jir, passed the following motion:

MOVED

THAT this whole matter be deferred to the second Council meeting in January, 1978, at which time, the Council intends to hear and determine the matter more fully:

FURTHER THAT Council instructs the appropriate officials to report to that Council meeting on the following:

- (a) that the Smilin' Buddha Cabaret is being operated in an acceptable manner considering its location;
- (b) that there are no offences of a serious nature included under the Liquor Act;
- (c) that the sanitary and like health conditions prevailing in the building are satisfactory to the Medical Health Officer.

-CARRIED UNANIMOUSLY

Your officials now report as follows:

Staff Sgt. G. MacDonald, i/c General Vice Squad forwards a report from Sgt. Findlay which states that:

'Since the owner, Mr. Lachman Das JIR, appeared before City Council, any report submitted by the Patrol Division in relation to this premise have been satisfactory.

During visits made by the undersigned on the evenings of January 2nd, 3rd, and 4th, 1978, the only adverse night was January 3rd on which occasion, there were only eight patrons on the premises and four of these, plus the doorman, were obviously intoxicated. I understand that this particular doorman was only used in an emergency when the regular doorman failed to arrive due to illness. The owner, Lachman Das JIR, was also sick that night and the premise was left in the care of his brother, Dave JIR. On the evening of January 4th, Lachman Das JIR was on the premises and the patrons and staff were all in acceptable condition.

It would appear that the owner is capable of operating responsibly but he does not have anyone capable of running the business properly in his absence.'

- 2 -

Mr. Morgan, Director of Environmental Health forwards a report from E.C. Nagy, Public Health Inspector which states that:

'An inspection conducted by myself January 6, 1978, revealed the following:

- no evidence of insects or rodents.
- washroom facilities for public satisfactorily maintained.
- kitchen canopy cleaned and painted inside and out.
- bar area is satisfactorily maintained.

The kitchen is temporarily closed as the cook is sick with the flu. They plan to continue food service as soon as the cook recovers.

As you requested, here are my comments on the aesthetic qualities of the premise. Basically it is unappealing inside with the walls and floor dark blue. When I examined the walls under light I saw they were splattered with dried liquid. The carpet is covered with burns. Mrs. Lachman did a fairly good job of decorating for Christmas.

The exterior of the premises is in keeping with the surrounding premises."

The Director of Permits and Licenses RECOMMENDS that in view of the generally favorable reports as noted above, that the license of Mr. Lachman Dass Jir to operate the Smilin' Buddha Cabaret, 109 East Hastings Street, be approved and reviewed in six months time at which time a further report be submitted on the degree of compliance. "

The City Manager RECOMMENDS the foregoing report of the Director of Permits and Licenses be approved.

FOR COUNCIL ACTION SEE PAGE(S) 61

DEL #2 77

PART REPORT TO COUNCIL

STANDING COMMITTEE OF COUNCIL
ON
TRANSPORTATION

November 24, 1977

A meeting of the Standing Committee of Council on Transportation was held on Thursday, November 24, 1977 in the No. 1 Committee Room, Third Floor, City Hall at 3.30 p.m.

PRESENT: Alderman W. Kennedy, Chairman
Alderman Bellamy
Alderman Rankin

ABSENT: Alderman Ford
Alderman Harcourt

CLERK: J. Thomas

Need for Pedestrian Actuated Signals on 4th Avenue
Between Macdonald Street and Alma Street

On October 20, 1977, when considering a Manager's Report dated October 6, 1977, dealing with a request for pedestrian actuated traffic signals in the vicinity of Bayview Community School, the Committee heard delegations from the school staff, and Parents' Consultative Committee and recommended:

"THAT the report of the City Manager dated September 26, 1977, be received;

FURTHER THAT the Engineering Department report to the Standing Committee on Transportation in four weeks on the matter of additional traffic control on Fourth Avenue between Macdonald and Alma Streets."

Before the Committee for consideration was a Manager's Report dated November 9, 1977, (circulated) in which the City Engineer reported on the traffic situation on Fourth Avenue, with particular emphasis on the area between Macdonald and Alma. The City Engineer advised traffic engineering studies indicated a pedestrian signal was required on the section of Fourth Avenue under review and the most suitable location was the intersection of Blenheim Street and Fourth Avenue.

Mr. D. Rudberg, Assistant City Engineer, Traffic Division, reviewed the report with the Committee and stated a number of factors relating to pedestrian safety and accident statistics had been studied and based on the strict application of the traffic signal warrant, it had been concluded a pedestrian signal was justified only at the intersection of Fourth Avenue and Balaclava Street. However, because Balaclava was only two blocks west of the nearest signalised intersection (Fourth Avenue and Macdonald Street) and six blocks from the nearest signal to the west (Fourth Avenue and Alma Street) it was felt Blenheim Street, midway between Alma and Macdonald Streets, and a collector street adjacent to McBride Park, would be a more desirable location.

The Chairman noted there were no delegations present and following discussion, it was

RECOMMENDED,

THAT a pedestrian signal be proposed in next year's Annual Traffic Signal Program for the intersection of Fourth Avenue and Blenheim Street, together with a suitable method of funding.

FOR COUNCIL ACTION SEE PAGE(S) 70

DEL-5

PART REPORT TO COUNCILSTANDING COMMITTEE OF COUNCIL
ON COMMUNITY SERVICES

JANUARY 12, 1978

A meeting of the Standing Committee of Council on Community Services was held on Thursday, January 12, 1978, in Committee Room No. 1, Third Floor, City Hall, at approximately 1:30 P.M.

PRESENT: Alderman Marzari, Acting Chairman
Alderman Bellamy
Alderman Ford
Alderman Gerard

ABSENT: Alderman Rankin

COMMITTEE CLERK: H. Dickson

RECOMMENDATION

1. Accommodation for Greater Vancouver Child Abuse Prevention Society

The Committee had before it for consideration a City Manager's report dated January 9, 1978 (copy circulated) in which the Directors of Social Planning and Permits & Licenses reported on the request of the Greater Vancouver Child Abuse Prevention Society to use a City-owned house at 425 West 10th Avenue as a residential unit for mothers and their children who have been experiencing abuse in their own homes.

Appearing before the Committee on this matter was the Deputy Director of Social Planning and a representative of the Child Abuse Prevention Society, Mrs. Naomi Frankenburg.

During discussion it was noted that the house which the society wishes to use is located immediately south of the City Hall on land which was acquired by the City for future use as a parking lot.

Mrs. N. Frankenburg pointed out that the house is now empty and the City is not receiving any revenue from it. She added that the Society plans a demonstration project which will be the first of its type in Canada.

During discussion it was noted that the society is seeking capital renovation funding to upgrade the house from the Vancouver Foundation and that the society has applied to the National Department of Health and Welfare for a three-year demonstration project operating grant for staff salaries and program operating expenses.

In the report, the Directors of Social Planning and Permits & Licenses recommended a lease of the house at a nominal rent of \$1.00 per year for a period of three years and an extension of the lease if the property is still available and required by the society.

During discussion, there was brief consideration on the possibility of recommending a five-year lease in order to improve the society's chances of obtaining the renovation funding and operating expenses which it has applied for. However, it was felt that a three-year lease with the possibility of an extension would be sufficient.

Continued

Part Report to Council
Standing Committee of Council on Community Services
January 12, 1978

Page 2

Clause No. 1 Continued

Following discussion, it was

RECOMMENDED

THAT City Council approve the lease of the City-owned property at 425 West 10th Avenue to the Greater Vancouver Child Abuse Prevention Society at a nominal rent of \$1.00 per year for a period of three years, allowing for the possibility of an extension to the lease if the property is still available and required by the Society and on the following conditions:

- a) the Society provides sufficient funds for any capital renovations needed to bring the building up to appropriate by-law requirements;
- b) the Society obtains necessary and sufficient program operating funds from senior governments during its tenure at 425 West 10th Avenue;
- c) the agreement must include a six month termination clause by the City if the land is required for civic purposes; and
- d) the lease to include a compensation clause allowing proportionate return of proven capital expenditures to the Child Abuse Prevention Society, in the event of cancellation in less than three years, in order for the Society to obtain capital funding;

and the Director of Legal Services be instructed to prepare the necessary lease arrangements.

DELEGATION THIS DAY: Mrs. Naomi Frankenburg

FOR COUNCIL ACTION SEE PAGE(S) 73

MANAGER'S REPORT, JANUARY 13, 1978 (WORKS: A1 - 1)

WORKS & UTILITY MATTERS
CITY ENGINEER'S REPORT

RECOMMENDATION

1. Watermain Installations - 1977 Capital Budget

The City Engineer reports as follows:

"Watermain installations and replacements are required as follows:

WATERWORKS PROJECT 716

<u>Street</u>	<u>From</u>	<u>To</u>
24th Avenue	Nanaimo Street	Kamloops Street
23rd Avenue	Lillooet Street	Rupert Street
24th Avenue	Rupert Street	Cassiar Street
Skeena Street	24th Avenue	25th Avenue
Clarendon Street	Lawrence Street	Galt Street

Estimated Cost: \$73,000

WATERWORKS PROJECT 717

Franklin Street	Victoria Drive	Lakewood Drive
Triumph Street	Templeton Drive	Nanaimo Street
Semlin Drive	1st Avenue	2nd Avenue
10th Avenue	Templeton Drive	Nanaimo Street
11th Avenue	Templeton Drive	Nanaimo Street

Estimated Cost \$91,000

WATERWORKS PROJECT 718

49th Avenue	Columbia Street	Ontario Street
-------------	-----------------	----------------

Estimated Cost: \$29,000

The Franklin Street installation is to replace an old 4-inch pit cast iron pipe of inadequate carrying capacity; the 49th Avenue installation is designed to enhance fire fighting capabilities for the new Langara College; all other installations replace old leaking steel mains.

I recommend that Projects 716, 717 and 718 be approved for construction and that the required \$73,000, \$91,000 and \$29,000 respectively be appropriated from 1977 Waterworks Capital Account #128/7901, 'Short Notice Projects - Unappropriated'."

The City Manager RECOMMENDS that the foregoing recommendation of the City Engineer be approved.

* * * * *

2. False Creek Area 10B - Sewer Construction

The City Engineer reports as follows:-

"A sanitary sewer is required to be constructed to serve Area 10A as the new B.C. Central Credit Union Building is nearing completion. This sewer must go through City-owned land in Area 10B. The sewer work in Area 10A is being built by the City and is to be paid for by the B.C. Central Credit Union. City Council, on November 22, 1977, authorized the construction of this same sewer through Area 10B to connect to the new pump station near Granville Island. This sewer will be designed to accommodate the needs of Area 10B as well as Area 10A.

MANAGER'S REPORT, JANUARY 13, 1978 (WORKS: A1 - 2)

Clause No. 2 continued:

B.C. Central Credit Union will pay the entire cost of the sewer in Area 10A and have agreed to share 60% of the costs of the connection through Area 10B. The estimated cost of the Area 10B connection is \$190 000.00 of which B.C. Central Credit Union's share is \$114 000.00. This cost also assumes that the route will go around the Western Outboard site and if arrangements can be made for an easement with the Western Outboard Company, the cost could be reduced by about \$20 000.00.

As a result of the reconstruction of the sewer system on Granville Island, the new Granville Island pump station and the design for the western end of False Creek Area 6, Phase II, other sewer work at a cost of \$102 000.00 is required. The cost of this work is to be shared between the City, B.C. Central Credit Union and C.M.H.C.

In order to have the sewers operational in the spring of 1978 as agreed upon with B.C. Central Credit Union, construction work must be started immediately. Numerous delays have been encountered to date in finalizing the alignment. However, an agreement has been reached with the Area 10B Architectural Team. Because of the Team's development concept this sewer must be constructed using ductile iron pipe which is not in stock and was ordered in December, chargeable to the B.C. Central Credit Union.

The total cost of the necessary sewer work is estimated to be \$292 000.00 to be shared as follows:-

City	\$138 900.00
B.C.C.C.U.	147 100.00
C.M.H.C.	6 000.00

No funds to cover the above City contribution to these False Creek works were provided in the last Sewer Capital plan, nor can funds be diverted from other necessary works.

The Director of Finance advises that the City's share of the cost is properly a False Creek front end developer cost (City is the developer) and since the False Creek development is an asset of the Property Endowment Fund, the financing for the sewer work should come from the Property Endowment Fund.

Since the B.C. Central Credit Union development in Area 10A and the sewer works on Granville Island in Area 9 are already completed or underway and cannot be connected without constructing the works in Area 10B, it will be necessary to proceed with these works in Area 10B even though proposals for development of that Area have not been approved yet.

The City Engineer and the Director of Finance recommend that the \$138 900.00 for the Area 10B sewer work be provided by the Property Endowment Fund, the other sources of funding being B.C.C.C.U. and C.M.H.C."

The City Manager RECOMMENDS that the foregoing recommendation of the City Engineer and the Director of Finance be approved.

3. Local Improvements on the "Initiative Principle"

First Step

The City Engineer reports as follows:

"As required by the Local Improvement Procedure By-law, projects for:-

- Pavements and Curbs, Arterial Streets
- Pavements and Curbs, Higher Zone
- Lane Pavements, Higher Zone
- Lane Pavements and Curbs
- Pavements and Curbs, Neighbourhood Improvement Projects
- P.C. Concrete Sidewalk

shown on the attached schedule dated January 6, 1978, are advanced to Council on the 'Initiative Principle'.

cont'd.....

MANAGER'S REPORT, JANUARY 13, 1978 (WORKS: A1 - 3)

Clause No. 3 continued:

Street Pavements and Curbs

Cambridge - Skeena to Boundary on S/S and Fellowes to Boundary on N/S

This project has been advanced to tie in with the proposed left-turn loop to be constructed by Department of Highways from Cassiar onto the Cambridge Overpass. This loop will allow traffic to route from southbound on Cassiar to Eastbound on Cambridge, eliminating traffic turning left on streets south of Cambridge. With increased traffic, improvement to Cambridge is desirable.

Nanaimo - 22nd to 29th Avenues

Part of a 5-year plan project Nanaimo from 22nd to 34th. Consists of improving Nanaimo to the same standard as exists north of this section, in order to improve transit routing further south along Nanaimo.

Rupert - Kingsway to 23rd Avenue

A 5-year plan project. Project is desired to improve Rupert as part of overall transit plan.

Bute Street - Burnaby to Davie

The 5-year Plan provides that 30% of the local streets in the West End be improved. This project will tie in with the signal at Davie and with current improvements scheduled north of Davie Street.

Heather - Broadway to 6th Avenue

Fairview Slopes Policy plan recommends street improvements north of Broadway. Heather Street has the greatest need of the north-south streets for improvements because of its present pavement condition, steep grade and heavier traffic volumes.

Joyce, East Side - School Avenue to 230' North

Proposed widening of this street will eliminate the need for a bus pull off adjacent to Joyce Loop. It will also be continuous with a local improvement being done immediately to the south on Joyce Street.

Maple - Broadway to 10th Avenue

In March, 1977, Council instructed that the City Engineer report on the initiation of a local improvement on this block of Maple Street.

York - Vine to Yew

Council has instructed that one block per year in the Kitsilano apartment area be paved. A Petition for this block failed by a narrow margin because of changes in property owners.

8th Avenue - Yukon to Alberta

This is in the middle of industrial area, much of which has recently been upgraded by local improvements, and improving this block would further improve this area.

Street Pavements and Curbs - Mount Pleasant N.I.P. Area

This is the second group of streets advanced under the arrangement approved by Council on 22 February 1977. With the group advanced last year, this completes the area except for a few projects delayed until a proposed re-zoning is settled and one project delayed until the status of certain lane dedications is settled.

Lane Pavements

The lanes are chosen on the basis of maintenance problems and on requests from residents.

cont'd.....

MANAGER'S REPORT, JANUARY 13, 1978 (WORKS: A1 - 4)

Clause No. 3 continued:

Sidewalk - Hastings, North Side - Richards to Cambie

This project is requested by a number of the owners and merchants. To the west they see new walk installed by the redevelopment, to the east the beautification project. In contrast, their sidewalk is patched and filleted with asphalt. It is, however, still safe and usable and so does not qualify for renewal under the 5-Year Plan. It is, therefore, advanced as a local improvement.

Capital Funds

Funds for the City's share of these projects are available as follows:

- Hastings Street Sidewalk Renewal is outside of any on-going program and we propose to use funds from Unallocated L.I.P. credits. (These were earned by L.I.P. works approved on the understanding that the credits would finance additional street works).
- Mount Pleasant N.I.P. Area Projects

- Existing Streets Capital (budgeted 1977)	\$100 510
- N.I.P. funds	65 753
- 1978 Supplementary Capital required	<u>33 257</u>
	\$199 520

(Approval of the recommendations of this report does not commit Council to approval of the 1978 Supplementary Capital funds, but indicates a strong expectation of such approval. The amount required would be reduced by any projects defeated.)

- Balance of projects - budgeted Basic Streets Capital (Five-Year Plan)"

Second Step

The Director of Finance submits the following report on the financial arrangements:

"In accordance with the provisions of the Local Improvement Procedure By-law, I am submitting the City Engineer's report dated January 6, 1978.

The estimated total cost of these improvements is \$1 882 776 and the City's share of the cost is \$1 254 097.

I have to report that the necessary financial arrangements can be made to carry out this work, subject to approval of the 1978 Supplementary Capital amount indicated for the Mount Pleasant N.I.P. projects."

The City Manager has decided that it is desirable to undertake the projects referred to and RECOMMENDS that:

- (a) The reports of the City Engineer and Director of Finance be adopted together with the details of the Second Step Report on file in the City Clerk's Office.
- (b) The City-owned parcels shown on the list attached to the detailed Second Step Report for the Local Improvement Projects be declared assessable.
- (c) That the reduction of the Property Owners' rates on the Neighbourhood Improvement Projects (pursuant to section 5, subsection (15) of the Local Improvement Procedure By-law) be:

Residential Property	25%
Multiple Dwelling and Local Commercial Property	12%
Commercial and Industrial Property	10%
- (d) The Court of Revision for the projects listed in the attached schedule dated January 6, 1978 be held at 7:30 p.m., Thursday, March 30, 1978.

cont'd.....

MANAGER'S REPORT, JANUARY 13, 1978 (WORKS: A1 - 5)

4. Tender No. 30-77-14 - Fire Dispatching System

Tenders for the above were opened by the City Clerk on December 12, 1977, and referred to the City Engineer and Purchasing Agent for report. The officials concerned report as follows:

"The only tender received was submitted by Canadian Motorola Electronics. This firm offered three alternatives, two of which meet specifications.

After tenders closed, Motorola engineers, in consultation with City engineers, proposed changes which will produce an installation with increased versatility and reliability. The proposed changes will increase the tender price of the lowest alternative meeting specification by approximately \$7000.00. We consider the changes to represent excellent value, and as the total price is still within budget, and there is only one bidder, we recommend the acceptance of the proposal.

Details of the technical changes are available from the Assistant City Engineer, Electrical, and all cost correspondence is on file in the Purchasing Agent's Office. Funds for this purchase are available in the Capital Budget.

The City Engineer and City Purchasing Agent recommend that a contract for a fire dispatching system be awarded to Canadian Motorola Electronics at a total price of \$217,549.29, including all taxes and installation charges."

The City Manager RECOMMENDS that the recommendation of the City Engineer and Purchasing Agent be approved, subject to a contract satisfactory to the Director of Legal Services.

5. Tender No. 53-77-2 - Supply and Delivery of Sheet Steel Piles for Hastings Street Viaduct Replacement

Tenders for the above were opened by the City Clerk on January 4, 1978, and referred to the City Engineer and Purchasing Agent for report. The officials concerned report as follows:

"Six firms submitted tenders, and two of the bidders offered a total of three alternatives. The three lowest bids do not meet specifications, as follows:

Bid No. 1 from L.B. Foster Company and Bid No. 2 (Alternative II) from Dywidag Canada Limited do not offer atmospheric corrosion resistant steel. Bid No. 3 from Chatham Steel Ltd. does not meet the moment of inertia requirement, and the chemical composition of the steel offered does not conform to CSA G40.21-50R.

Funds for all purchases are available in the Capital Budget, and the 7% Provincial Sales Tax is in addition to all prices shown in this report and the tabulation. A working copy of the tabulation is on file in the Purchasing Agent's Office.

The City Engineer and Purchasing Agent recommend acceptance of the lowest bid meeting specifications, Bid No. 4 from Great West Steel Industries Ltd., for the supply and delivery of sheet steel piles for Hastings Street Viaduct replacement, at a total price of \$278,985.06, plus 7% Provincial Sales Tax."

The City Manager RECOMMENDS that the recommendation of the City Engineer and Purchasing Agent be approved, subject to a contract satisfactory to the Director of Legal Services.

cont'd.....

MANAGER'S REPORT, JANUARY 13, 1978 (WORKS: A1 - 6)

6. Tender 41-77-6 Rear Loader Packer Bodies

The City Engineer and Purchasing Agent report as follows:

"Tenders for the above were opened on December 19, 1977, and referred to the City Engineer and Purchasing Agent for report.

Four bids were received from three suppliers.

Bid No. 1 Reliance Truck & Equipment Ltd.

A working copy of the tabulation is on file in the office of the Purchasing Agent. Funds for this purchase are provided in the Truck Plant Replacement Account.

We recommend acceptance of the low bid (Bid No. 1) to meet specifications from Reliance Truck & Equipment Ltd. for six Heil Mark IV Packer Bodies installed at a total cost of \$109,170 (\$17,015 each plus \$1,180 each installation) plus applicable 7% Provincial Sales Tax."

The City Manager RECOMMENDS that the above recommendation of the City Engineer and Purchasing Agent be approved.

FOR COUNCIL ACTION SEE PAGE(S) 65

A-4

MANAGER'S REPORT, January 13, 1978 (BUILDING: A-4 - 1)

BUILDING AND PLANNING MATTERSRECOMMENDATION1. Cedar Cottage N.I.P. Appropriations

The Director of Planning reports as follows:

"Three of the top priorities of the Cedar Cottage Neighbourhood Improvement Program are: to improve the parks and recreational facilities; to improve the social facilities; and to improve and up-grade the public use areas. In order to achieve these goals many projects are already being implemented and some have now been completed. In keeping with these priorities, the Cedar Cottage N.I.P. Committee has identified the following N.I.P. appropriations which meet the conditions of the objectives. These are as follows:

I. MOUNTED BRONZE PLAQUES IN TWO PARKS

Past Cedar Cottage N.I.P. appropriations have included \$34,610.00 for improvements to Brock Park and \$195,000. for Clark Park.

The Cedar Cottage N.I.P. Committee now recommends that a maximum of \$700.00 be appropriated for the manufacture and installation of two bronze plaques in these parks on large granite boulders supplied by the Board of Parks and Recreation. Four estimates have been sought for the plaques and the approved estimate is attached as Appendix I. Estimates from the Board of Parks and Recreation for the moving, stonework and placement of plaques on boulders are attached as Appendix II.

The plaques are to be installed in Clark Park and Brock Park and the suggested wording for each is as follows:

CLARK PARK

ORIGINAL LAND DONATED IN 1889 BY MR. E. J. CLARK

REDEVELOPED BY THE VANCOUVER BOARD

OF PARKS AND RECREATION

AND CEDAR COTTAGE NEIGHBOURHOOD IMPROVEMENT PROGRAM

FUNDED BY THE FEDERAL, PROVINCIAL

AND CIVIC GOVERNMENTS 1977

BROCK PARK

DEVELOPED BY THE BOARD OF PARKS AND RECREATION

ASSISTED BY CEDAR COTTAGE NEIGHBOURHOOD IMPROVEMENT
PROGRAM.

FUNDED BY THE FEDERAL, PROVINCIAL, AND CIVIC

GOVERNMENTS 1977.

Continued

MANAGER'S REPORT, January 13, 1978 (BUILDING: A-4 - 2)

Clause No. 1 Continued

II. BEAUTIFICATION OF PROPERTY W/S 15TH & COMMERCIAL

The Cedar Cottage N.I.P. Committee recommends that a maximum of \$4,000.00 be appropriated for beautification of the city-owned property adjacent to the Clark Park retaining wall. Estimates from the Board of Parks and Recreation outlining the work to be carried out are attached as Appendix II.

III. CEDAR COTTAGE PARK OVER-RUNS

Work has been completed on Cedar Cottage Park, a N.I.P. project for which \$97,900.00 was appropriated. At this time, the Cedar Cottage N.I.P. Committee recommends that a maximum of \$5,169.10 be appropriated for over-runs which occurred during construction. The over-runs resulted from estimates which were too low for Planting, etc.

The Cedar Cottage N.I.P. Committee has requested an explanation of these over-runs and a report to Council from the Park Board is expected in the near future.

IV. TROUT LAKE COMMUNITY CENTRE RACQUET-BALL COURT ADDITION

The Cedar Cottage N.I.P. Committee recommends that a maximum of \$65,000.00 (based on attached estimates from the Board of Parks and Recreation) be allocated for the construction of an addition to Trout Lake Community Centre for a racquet-ball court. This is on the condition that the addition will not be in conflict with any swimming facilities proposed for John Hendry Park as part of the Urban Demonstration project. (APPENDIX III)

The Board of Parks and Recreation resolved on October 24, 1977 (Appendix IV attached) that a second court be considered for their 1978 Capital Budget as they are not in favour of the construction of only one court but are strongly in favour of two. No extra community centre staff would be required for this new recreational facility. Also, the Board of Parks and Recreation and the N.I.P. Committee both suggest that this facility would help meet the growing demand in the City for racquet-ball courts. In addition, the Board of Parks and Recreation feels the 'user-fees' for the racquet-ball facilities could help offset the costs of the new Health Club facilities in the Community Centre.

Remaining N.I.P. funds in the amount of only \$62,169.12 are available in the Cedar Cottage N.I.P. accounts for one court. However, the Board of Parks and Recreation still support this N.I.P. project, after being made aware of the program's financial constraints.

N.I.P. Funds would be available from the following sources:

Unappropriated Funds - Residential Participation	894/9017	\$4,800.00
Unappropriated Funds - Land/Social Housing	894/9020	34,789.90
Unappropriated Funds - Relocation	894/9021	10,000.00
Social Facilities Project balance available	823/1902	812.57
Social Facilities Project balance available	823/1907	755.14
Social Facilities Project balance available	823/1909	18.45
Recreational Facilities Project balance available	824/2002	10.00
Recreational Facilities Project balance available	824/2012	8,284.93
Land/Social Housing Project balance available	825/Div.	2,698.13
	TOTAL:	<u>\$62,169.12</u>

C.M.H.C. has concurred with each of the four appropriations described above and identified on the attached map (Appendix V).

Continued

MANAGER'S REPORT, January 13, 1978 (BUILDING: A-4 - 3)

Clause No. 1 Continued

RECOMMENDATIONS

The Director of Planning recommends:

- A. "THAT Council approve the appropriation from the Cedar Cottage Neighbourhood Improvement Program of \$700.00 from Land/Social Housing Account 894/9020 for the manufacture and installation of two bronze plaques mounted on granite boulders in Clark Park and Brock Park, with wording as indicated above.

Costs would be shared as follows:

<u>TWO PLAQUES - SUPPLY AND INSTALLATION</u>			
C.M.H.C.	=	\$350.00	(50%)
Province	=	175.00	(25%)
City	=	<u>175.00</u>	(25%)
TOTAL		\$700.00	

- B. THAT Council approve the appropriation from the Cedar Cottage Neighbourhood Improvement Program of \$4,000.00 from Land/Social Housing Account 894/9020 toward beautification of City-owned property adjacent to the Clark Park retaining wall on the west side of Commercial Street at 15th Avenue.

<u>BEAUTIFICATION OF CITY-OWNED PROPERTY</u>			
C.M.H.C.	=	\$2,000.00	(50%)
Province	=	1,000.00	(25%)
City	=	<u>1,000.00</u>	(25%)
TOTAL		\$4,000.00	

- C. THAT Council approve the appropriation from the Cedar Cottage Neighbourhood Improvement Program of \$5,169.10 from Land/Social Housing Account 894/9020 for the Cedar Cottage Park over-run.

Costs would be shared as follows:

<u>CEDAR COTTAGE PARK OVER-RUN</u>			
C.M.H.C.	=	\$2,584.55	(50%)
Province	=	\$1,292.28	(25%)
City	=	<u>1,292.27</u>	(25%)
TOTAL		\$5,169.10	

- D. THAT Council approve the appropriation from the Cedar Cottage Neighbourhood Improvement Program of \$62,169.12 from Accounts identified above toward the cost of construction of a racquet-ball court at Trout Lake Community Centre.

<u>ONE RACQUET-BALL COURT</u>			
C.M.H.C.	=	\$31,084.56	(50%)
Province	=	15,542.28	(25%)
City	=	<u>15,542.28</u>	(25%)
TOTAL		\$62,169.12"	

The City Manager ~~RECOMMENDS~~ that the recommendations of the Director of Planning be approved.

FOR COUNCIL ACTION SEE PAGE(S) 66

A-6

MANAGER'S REPORT, January 13, 1978 (FIRE: A-6 - 1)

FIRE AND TRAFFIC MATTERS

INFORMATION

1. Champlain Heights - Closure of Tyne-Rumble Connector

The City Engineer reports as follows:

"On May 6, 1975, Council approved in principle plans for the current development of Champlain Heights, including a revised street plan that eliminated the Tyne-Rumble Connector (see attached plan). Also, on June 2, 1977, a joint Vancouver/Burnaby Council meeting was held, and at this time the closure of the Tyne-Rumble Connector was confirmed by Council.

Work on street and walkway construction and enclave development has progressed to the point where the Tyne-Rumble Connector must be closed to maintain current schedules. This closure is scheduled for January 22, 1978."

The City Manager submits this report of the City Engineer for INFORMATION.

FOR COUNCIL ACTION SEE PAGE(S) 66

FINANCE MATTERSRECOMMENDATION1. Word Processing Equipment

The Administrative Analyst reports as follows:

"The Permits & Licenses Department has leased automatic typewriters (Word Processing Equipment) since 1971 to produce both the form letters and the voluminous minutes of the Development Permit Board. Two machines are currently being leased at \$685.00/month; the leases expiring on March 31 and June 30. The capitalized cost of continuing this lease for 5 years at current interest rates is \$33,382.00.

Tenders for new Word Processing Equipment were opened on November 28. The lowest bidder to meet specifications, AES Data Ltd., quoted \$517.50/month on a 5 year lease or \$23,577.00 to purchase. Maintenance costs of \$1,824.00/year applied to both options. The capital costs of these two options are \$32,960.00 for the 5 year lease; the alternative to purchase being some \$2,000.00 less at \$30,855.00. The actual savings by purchasing will exceed \$2,000.00 since no credit for future salvage value has been included.

Delivery of the new equipment is expected near the end of February, at which time the present equipment will become surplus, but still under lease. In anticipation of this situation a brief survey of all City Departments was conducted to determine where a trial use of Word Processing Equipment would be practical. The Engineering Dept. requested an evaluation 'for a maximum of two months': the Health Dept. 'for approximately six months'. In order to carry out these evaluations, the budgeted lease costs will have to be transferred from Permits & Licenses to the Engineering and Health Departments.

The Administrative Analyst recommends that the following costs be approved in advance of the 1978 budget:

- A. Non-recurring costs of \$23,577.00 in the Permits & Licenses budget for the purchase of Word Processing Equipment.
- B. Non-recurring costs of \$345.00 in the Engineering Dept. budget.
- C. Non-recurring costs of \$1,380.00 in the Health Dept. budget.
- D. Annual recurring costs of \$1,824.00 in the Permits & Licenses budget for the maintenance of the foregoing equipment."

The City Manager RECOMMENDS that the foregoing recommendations of the Administrative Analyst be approved.

CONSIDERATION2. Appointment of External Auditors 1978

The Director of Finance reports as follows:

"The matter of the appointment of external auditors for the City for the year 1978, pursuant to the provisions of the Vancouver City Charter is submitted for Council consideration.

The City's present auditors, Thorne Riddell & Co., by letter dated December 30, 1977, applied for appointment as the City's auditors for the year 1978 and have submitted information in support of their application. The letter is attached to this report.

cont'd....

Clause No. 2 cont'd

A quoted fee of \$64,000 represents an increase of 4.9% over the 1977 audit fee, and has been based upon their best estimates of the time and cost of the audit procedure intended to be carried out in 1978. The increase in fees would appear to be reasonable. We may be able to reduce the fee if we are in a position to do some of the statement preparation work normally done by the auditors. This will be dependent upon a recommendation regarding the accounting division, that will be coming to Council shortly.

If the City requests unforeseen work outside of the audit program, then there may be some increase in fees, but this would be approved in advance. Typically, also, the City does sometimes require the external auditors' services for reviewing various certificates required for Federal/Provincial programs.

The appointment of the auditors should be in the following form:

That the firm of _____ be appointed auditors for the City of Vancouver for the year 1978 at a fee of \$ _____ in accordance with the terms as to scope and responsibility as set out in parts 1 to 4 inclusive of the report re Audit of City Records, dated January 22, 1962 submitted by the Board of Administration and adopted by Council on January 23, 1962."

The City Manager submits the foregoing report of the Director of Finance for Council's CONSIDERATION.

RECOMMENDATION

3. Tender No. 12-78-1 - Uniforms and Raincoats - Policemen & Firemen

The Chief Constable, Fire Chief and Purchasing Agent report as follows:

"Tenders for the subject tender were opened on December 12, 1977 and referred to the Chief Constable, Fire Chief and Purchasing Agent for tabulation and report.

Funds for this purchase will be provided in the 1978 Revenue Budget.

Two bids were received as follows:

	<u>GORDON CAMPBELL LTD.</u>	<u>RANKIN UNIFORMS LTD.</u>
1. Police Dept. Uniforms	\$105,115.00	\$104,915.00
2. Fire Dept. Uniforms	\$100,014.00	\$106,383.50
3. Pound Uniforms	\$ <u>1,325.50</u>	\$ <u>1,315.05</u>
GRAND TOTAL -	<u>\$206,454.50</u>	<u>\$212,613.55</u>

Gordon Campbell Ltd. submitted the low bid on Fire Department uniforms (a cost difference of \$6,369.50) and is the overall low bidder by \$6159.05. This firm has manufactured uniforms satisfactorily for the City for many years.

Rankin Uniform submitted the low bid on Police and Pound uniforms for a cost difference of \$210.45. This firm has not supplied uniforms to the City and therefore the quality and service are unknown.

On the surface, there is a potential savings of \$210.45 by splitting the award. However, there are certain costs associated with a split award, i.e. -

- (a) Rankin Uniforms, as a new supplier, is required by a condition of the tender, to manufacture and supply sample uniforms in accordance with the specifications. It would then be necessary to test the material and retain the services of a master tailor to evaluate the quality and construction to determine if the samples submitted meet specifications.

cont'd....

MANAGER'S REPORT, January 13, 1978 (FINANCE:A7-3)

Clause No. 3 cont'd

- (b) The preparation and administration of a second contract.
- (c) The delays encountered should Rankin Uniform fail to meet the specifications.

In view of the foregoing, we are recommending acceptance of the overall low bid because we do not consider the small cost difference of \$210.45 justifies splitting the award.

RECOMMENDATION

We recommend acceptance of the overall low bid to meet specifications, submitted by Gordon Campbell Ltd. for the supply of the 1978 Policemen's, Firemen's and Pound Officers' Uniforms, at an estimated total cost of \$206,454.50, plus 7% Provincial Sales Tax."

The City Manager RECOMMENDS that the recommendation of the Chief Constable, Fire Chief and Purchasing Agent be approved, subject to a contract satisfactory to the Director of Legal Services.

4. False Creek, Area 6, Phase 1
Parks Budget

The Development Consultant reports as follows:

"I. Background

On the 17th June, 1975 Council approved the 29th May, 1975 recommendation of the Planning and Development Committee to allocate \$1,640,000 for the design and construction of the central public open space (park) in False Creek, Phase 1. This budget was updated and amended to \$1,648,000 in the 1976 False Creek Capital Budget report and subsequently approved by Council on the 11th May, 1976.

At the time the original city accounts were established, based on Thompson, Berwick, Pratt and Partners estimate for the components of the Phase 1 public open space, it was recognized that some re-organization of the accounts may be required later due to the fact that no detailed design of the park was then available and also because of differences in opinion between the Park Board and Thompson, Berwick, Pratt's estimates as to how much should be allocated to each account. However, both Thompson, Berwick, Pratt and the Park Board did agree that the total budget amount was sufficient.

II. Purpose

Subsequent to the finalization of the Park design, there have been additional design changes made. The Park is now approximately 70% complete and the time is appropriate to consider finalizing account totals and making the necessary re-allocation of funds.

Some City and some Park Board accounts require additional funds to balance - others have surpluses that can be redistributed. In addition there is a need to establish some new accounts to cover areas that had been overlooked when the original budgets were struck or to reflect qualitative additions to the Park project. However, the total will not exceed the amount previously approved.

III. Explanation of Park Board Accounts Requiring Additional Funds and Reasons for New Accounts

A detailed explanation outlining the reason why specific Park Board accounts require additional funds to balance is given below. The requirement for these additional funds is offset by other account under expenditures as detailed in Section No. V.

cont'd....

Clause No. 4 cont'd

<u>Park Board</u>	<u>Explanation of Additional</u>	<u>Additional Funds</u>
<u>Account Code</u>	<u>Funds Required to Complete</u>	<u>Required to Balance</u>
61/450	Top soil & Rock -Original budget allowed \$4 per yard-\$10 per yard. -Equipment alone ran more than original budget due to weather being very poor during 76-77-much rain. -Three month strike delayed supply of materials. -Park scheme was reworked in some areas changing some contours.	\$88,374.18
61/452	Drainage -Extensive bank retention work required under the northern junction of the park and Laurel Street Land Bridge. Cribbing required at junction of Sawyer's Lane & Greenchain. Both these items were not included in the detailed design scheme.	\$30,000.00
61/455	Tennis Courts- Anticipated Additional Funds Required to Complete -Original scheme called for 3 tennis courts. Thompson, Berwick, Pratt later proposed that 5 be built and that certain upgrading be done. The Park Board concurred.	\$65,000.00
61/459	Paving -Initially no detailed plans available. -Even after detailed plans were available, changes were made (i.e. wheelchair access at far west of park).	\$21,600.00
61/463	Rock in Place -Rock work extended to include waterfall - not in original scheme.	3,831.43
61/467	Adventure Playground- Anticipated Additional Funds Required to Complete -Resident input, changes in design etc., have increased scope of playground area both in size and facilities.	\$32,000.00
	Sub-Total	<u>\$240,805.61</u>
<u>New Accounts Required</u>		
	<u>Gymnasium</u> - Budget required An agreement has been reached between the School Board and Park Board whereby the Park Board will pick up the costs of increasing the gymnasium ceiling to permit certain games to be played. The School Board will allow community use of the facilities.	\$23,000.00
	<u>Parking</u> - Budget required There was a minimal allowance made in the original Thompson, Berwick, Pratt budget estimates for Park visitor parking but this was not reflected at the time the Park Board accounts were struck. It is estimated that the above amount will provide sufficient parking for the Park visitor.	\$70,000.00

Clause No. 4 cont'd

<u>Retaining Wall</u> - Budget required	\$15,000.00
A portion of the park visitor parking area in the Heather Neighbourhood will require a retaining wall to support the grade change between the surface parking and the parking structure.	
<u>Contingency</u> -	\$10,000.00
10% of the value of the new accounts has been allocated as per the contingency allowance in the original budget. All monies re-allocated to accounts other than new accounts include a contingency allowance.	
<u>Special Contingency</u>	\$10,590.99
This account has been established to deal with unforeseen repair work prior to completion of the park.	
Sub-Total	<u>\$128,590.99</u>
TOTAL	\$369,396.60

IV. Reductions

Economies in the amount of \$369,396.60 have been achieved in Park Board accounts to offset the additional funds required for the foregoing accounts and for the establishment of the new accounts.

V. Park Board Account Re-organization and New Accounts

The following summary details how the accounts will be re-organized.

	<u>Park Brd Account No.</u>	<u>Park Brd Additional Funds to be Added to Account</u>	<u>Park Brd Funds to be Reduced From Account</u>
<u>Site Preparation</u>			
Earth Moving	61/450	88,374.18	
Drainage	61/452	30,000.00	
Fees & Cont.	61/453		(46,595.93)
Sub Total		<u>118,374.18</u>	<u>(46,595.93)</u>
<u>Planting & Playfields</u>			
Tennis Court	61/454	65,000.00	
Irrigation	61/465		(9,498.42)
Fees & Cont.	61/458		(60,343.30)
Sub total		<u>65,000.00</u>	<u>(69,841.72)</u>
<u>Path Lighting & Street Furniture</u>			
Paving	61/459	21,600.00	
Lighting	61/460		(59,582.27)
Furniture	61/461		(65,000.00)
Fees & Cont.	61/462		(27,077.48)
Sub total		<u>21,600.00</u>	<u>(151,659.75)</u>
<u>Rocky Point Treatment</u>			
Rock in Place	61/463	3,831.43	
Fees & Cont.	61/464		(13,299.20)
Sub total		<u>3,831.43</u>	<u>(13,299.20)</u>

cont'd....

MANAGER'S REPORT, January 13, 1978 (FINANCE: A7-6)

Clause No. 4 cont'd

Washrooms

Washrooms	61/466	(88,000.00)
Sub total		<u>(88,000.00)</u>

Playfield Construction

Adven. Play.	61/467	32,000.00
Sub total		<u>32,000.00</u>

Existing Account Sub Total		<u>240,805.61</u>
----------------------------	--	-------------------

New Accounts

Gymnasium	23,000.00
Parking	70,000.00
Retaining Wall	15,000.00
Contingency	10,000.00
Special Cont.	<u>10,590.99</u>

New Accounts Sub Total	<u>128,590.99</u>
------------------------	-------------------

TOTAL	369,396.60 (369,396.60)
-------	-------------------------

VI. Recommendation

The Development Consultant recommends that:

The allocation of funds for Park Development in False Creek, Phase 1 be approved as listed in Item V of this report, with the City Manager being authorized to allocate the contingency funds as required. "

The City Manager RECOMMENDS that the foregoing recommendation of the Development Consultant be approved.

5. Assessment Appeal - Pacific Centre Ltd.

The Director of Legal Services submits the following report:

"Last year Pacific Centre Ltd. appealed the assessment on Block 42 and the matter was dealt with at a lengthy hearing last October. We have just received the decision of the Assessment Appeal Board and while the assessment was in the main confirmed, the Board did instruct the Assessor to reduce the improvement assessment by 2.3 million dollars.

The Board is of the view that that amount of increase from the previous year made by the Assessor is in violation of Section 24(6) of the Assessment Act. In my opinion the Board is incorrect in its conclusion and, I would recommend that I be given authority to institute the appropriate appeal to the Supreme Court pursuant to the provisions of the Assessment Act. "

The City Manager RECOMMENDS the foregoing recommendation of the Director of Legal Services be approved.

Continued

MANAGER'S REPORT, January 13, 1978 (FINANCE: A-7 - 7)

6. Overall Civic Festivals and Provincial
Bi-Centennial Program

The Director of Social Planning reports as follows:

" City Council on November 8, 1977, dealt with the overall 1978 Civic Festivals Program and unanimously approved various policy and operational recommendations including the following:

'That the overall 1978 Civic Festival Budget of \$182,000 - as shown in the City Manager's report*dated October 25, 1977 be approved in principle and be re-affirmed by the 1978 Council.'

This approval procedure was followed in order to meet a 1977 deadline set by the Provincial Government with regard to 20¢ per capita matching grant in connection with the Captain Cook Bi-Centennial. At the same time, from a budgeting point of view, it makes it possible for the funds to be appropriated in 1978 based on the previous approval.

The Director of Social Planning recommends

- A. That the approval of the overall 1978 Civic Festivals Budget of \$182,000 as shown in the City Manager's report dated October 25, 1977, be confirmed.
- B. That the City share amounting to \$100,000 be approved in advance of the 1978 Revenue Budget. "

The City Manager RECOMMENDS that the recommendations of the Director of Social Planning be approved.

* (On file in the City Clerk's office.)

FOR COUNCIL ACTION SEE PAGE(S) 66467

MANAGER'S REPORT, JANUARY 13, 1978 (PROPERTIES: A9-1)

PROPERTY MATTERS

RECOMMENDATION

1. Sale of former Dog Pound site north side of
200 Block East 2nd Avenue between Scotia and
Prince Edward Streets

The Supervisor of Properties reports as follows:

"The former dog pound site, located on the north side of 2nd Avenue between Scotia and Prince Edward Streets, is legally described as Lot A, Block 4, D.L. 200A. This property is 104.5 feet by 99 feet, zoned M-2, Heavy Industrial District. On April 27, 1976, Council approved that the old pound be demolished and the land be placed on the market upon completion of the new facility, proceeds from sale of the old site to be applied against the cost of the new pound site.

On October 4, 1977, the cleared site was advertised for sale by sealed tender. Although several enquiries were received on the property, only one tender was submitted and this offer was made by the owner of Lot 23, abutting the old dog pound site to the west. The offer was considered too low and was returned.

In a subsequent meeting this owner advised that he was planning to redevelop his property which had a frontage of 49.5 feet and he was primarily interested in the westerly half of the City-owned site to create a 100 foot site for expansion of his industrial operation. Accordingly, this owner has now submitted an offer to purchase the westerly 50.5 feet + of the City-owned site for the sum of \$64,994.00 on City terms plus proportion of current year's taxes, registration fees and administration fee. In addition, he is prepared to pay \$150.00 towards the cost of survey and subdivision.

This proposed sale would leave the easterly half of the site unsold. The property abutting this unsold parcel to the east is held by the Property Endowment Fund Board and is comprised of two lots extending almost to Prince Edward Street. The most easterly lot is restricted somewhat due to its tapering shape to the corner. Before placing this property on the market, the Supervisor of Properties is investigating the Engineer's requirements to open the lane. Due to the topography and severe grade separation of the land between 1st and 2nd Avenues, development of this lane, if it is to proceed, requires the co-operation of the property owner on 1st Avenue (Lots 4-7, Block 4, D.L. 200A). A meeting was held with this owner and it is anticipated that he will have a decision in approximately six months on developing his property which may then permit opening of the through lane.

The Property Endowment Fund Board was advised of the proposed sale of the westerly portion of the former dog pound site to the adjoining industrial owner. The Board approved, in principle, the purchase of the remaining portion by the Property Endowment Fund to give added flexibility to the remaining lands, subject to satisfactory resolution of Engineering problems associated with the assembled site.

cont'd.....

Clause No. 1 continued:

In view of the foregoing it is recommended that the westerly 50.5 feet + of Lot A, Block 4, D.L. 200A be sold to the owner of abutting Lot 23, for the sum of \$64,994.00 on City terms plus proportion of current year's taxes, registration fees and documentation fees, the funds to be credited to Code 431/1703, subject to:-

- (a) The westerly 50.5 feet + of Lot A and Lot 23 being consolidated to form a 100 foot industrial site.
- (b) The owner of Lot 23 to contribute \$150.00 toward the costs of the survey and consolidation/subdivision;
- (c) The remaining portion of Lot A, Block 4, D.L. 200A be purchased by the Property Endowment Fund for the sum of \$69,000.00, chargeable to Code 5927/9820 and credited to Code 431/1703, subject to satisfactory resolution of Engineering problems associated with assembly and sale of the remaining City lands in this block.
- (d) The remaining lands, when consolidated, be disposed of in accordance with usual procedures and policies."

The City Manager RECOMMENDS that the foregoing recommendation of the Supervisor of Properties be approved.

2. Request to Purchase City-owned Lot C,
Block 122, D.L. 196

The Supervisor of Properties reports as follows:

"The Christ Church of China wrote a letter to the Mayor dated December 19, 1977, requesting assistance in purchasing Lot C, Block 122, D. L. 196. A copy of this letter and a plan of the area are attached to the Report.

On September 27, 1977, City Council approved the following recommendations of the Standing Committee on Planning and Development Report dated September 23, 1977, which referred to Lots C and D, Block 122, D. L. 196.

' THAT the Director of Planning be authorized to:

- (a) Review zoning, Development Guidelines, site size, existing subdivision, etc. to consider whether other uses (e.g. park, parking lot) may also be appropriate and whether the existing legal constraints on housing form make sense in 1977.
- (b) Explore the problem of existing police parking (150 cars) on the site and options for other locations.
- (c) Explore land use options - housing, parking, park or combination of these in consultation with S.P.O.T.A., Engineering, Parks Board and Police Department.
- (d) Prepare a staff report re future use, marketing and selling price of the site.'

The Director of Planning advises that this report will likely be placed before Council in April, 1978.

In view of the foregoing it is recommended a copy of the letter from the Christ Church of China be forwarded to the Director of Planning for consideration in the review, and the Christ Church of China be informed that no action will be taken on Lot C, Block 122, D.L. 196, pending receipt of the report from the Director of Planning."

The City Manager submits the foregoing recommendation of the Supervisor of Properties for RECOMMENDATION.

B

LAW DEPARTMENT

January 17, 1978

TO: Vancouver City Council

SUBJECT: Assessment: Business Tax Appeals in
Relation to N.H.B. Piers

CLASSIFICATION: Recommendation

The Director of Legal Services submits the following report:

"For some years the City has been involved in litigation with respect to the assessability for business and real property taxes of the operators of several N.H.B. piers being described over the years as Ballantyne, Centennial, Lapointe and Vanterm. Decisions to date have held that the operators are not assessable as occupiers in that the occupation is not exclusive. The decision with respect to business tax is being appealed and it is recommended that the decisions with respect to the real property assessments contained in the decision of the Assessment Appeal Board dated December, 1977, be appealed, and the Assessment Appeal Board be required to state a case with respect to such decisions.

It is further recommended that in the event the Assessor determines that the occupiers should be shown on the roll as exempt in 1978, the City appeal the decisions of the Assessor."

FOR COUNCIL ACTION SEE PAGE(S) 68

REPORT TO COUNCILSTANDING COMMITTEE OF COUNCIL
ON FINANCE AND ADMINISTRATION

January 5, 1978

A meeting of the Standing Committee of Council on Finance and Administration was held on Thursday, January 5, 1978, at approximately 1:30 p.m., in the No. 1 Committee Room, third floor, City Hall.

PRESENT: Mayor Volrich (Chairman)
Alderman Brown
Alderman Gibson
Alderman Marzari
Alderman Puil

ABSENT: Alderman Gerard

ALSO

PRESENT: Alderman Bellamy
Alderman Ford
Alderman Kennedy

CLERK: G. Barden

RECOMMENDATION

1. Vancouver Museum & Planetarium
Association - Contract Renewal

On December 13, 1977, City Council referred consideration of a Manager's report dated December 5, 1977, (copy circulated), to a special meeting of the Finance and Administration Committee with the Vancouver Museum & Planetarium Association, with all members of Council invited to attend. At the same time, Council extended the present agreement between the City and the Association for two months to February 28, 1978. The Committee had for consideration copies of letters dated December 8th, November 10th, and October 13th, 1977, from the Vancouver Museum & Planetarium Association and a memo dated January 3, 1978, from the City Manager.*

The Association also circulated at the meeting three additional sheets of information covering 'Volunteer Program Statistics', 'In House School Programs for 1977' and 'Cost Analysis of the Vancouver Museums and Planetarium' for the year 1976'.*

Mr. B. Wilson, President, Mr. Michael Shields, Vice-President, Mr. C. Tosdevin, Director, Mr. Martin Lindsley, Treasurer and Ms. E. Armstrong, Chairman, Development Committee, Vancouver Museum & Planetarium Association, spoke to the Association's request for a cultural grant for the operation of the two Museums and the Planetarium in the amount of \$659,175, this amount to be increased annually by an amount equal to the general salary increase granted to City employees under any contracts signed by the VMREU subsequent to December 31, 1977, and the maintenance costs of the Complex in the amount of approximately \$290,000 be absorbed by the City giving a total amount requested of \$950,000.

Mr. Wilson stated that the Association has transformed the Complex, during the five year period of its lease, from a rather drab institution with low internal morale to one which contributes significantly to the cultural life of the City and Province. It has received an annual grant from the City which is, excepting only inflation of salaries and wages, below the 1972 cost, the last year the Complex was operated by the City and that year included a six week strike by Civic staff. This expenditure was the lowest by far of the five last operating years of the Complex by the City.

cont'd....

*(On file in the City Clerk's Office)

Report to Council
 Standing Committee on Finance
 & Administration, January 5, 1978 (I-2)

Clause No. 1 cont'd

Despite this minimal support level, the Association has made significant capital improvements to the Complex. While it is realized that the absolute size of the City grant compares favourably with other major grants to cultural organizations, in its case, this supports the maintenance of the Complex as well as the two Museums and the Planetarium. The cultural grant amounts to about \$130,000 each. Mr. Wilson also advised that the Association has doubled admission fees to the Museums and recently implemented Monday closing for the Winter giving a six day week. These changes have been embodied in its budget picture for 1978. Also, increased rates for out of the City children are being investigated.

The matter of adequate transportation to the Complex was discussed and the Committee was advised that the Association has pursued this without success with B.C. Hydro. The Mayor stated he would endeavour to meet with Mr. Bonner to pursue the matter further. It was suggested that the hotels should provide a jitney service. The Association agreed that improved transportation would increase attendance.

It was suggested that maintenance funds should be a separate grant as the City should be responsible for maintenance costs and it would give a truer picture of the amount of the cultural grant. The question of maintenance of the physical plant being carried out by the Museum staff as opposed to City staff was discussed. The Association stated it would prefer to have its own maintenance staff. The City Director of Construction and Maintenance stated there are certain advantages for the staff to remain with the Museum but there would also be definite advantages in having the maintenance carried out by City staff. He felt the physical plant is suffering under the present system. It was noted that this area of concern would be investigated further by City officials.

The level of staffing was questioned and the Director of Museums and Planetarium agreed to supply details on salary and personnel levels over the past three years to Council.

Following further discussion, it was

RECOMMENDED

- A. THAT City Council approve a grant at the same level of funding in 1978 as approved for the Vancouver Museums & Planetarium Association in 1977, being \$861,175, revision of the amount only to include wage increases for 1978.
- B. THAT the City grant be reduced by the amount of any funds received by the Association from the Provincial Government in the form of a general operating grant.
- C. THAT the Vancouver Museums & Planetarium Association be required to charge fees to out of City schools and other outside groups to recover appropriate proportion of costs.
- D. THAT the City assume responsibility for major capital replacement at the option of the City.
- E. THAT, if the Association finishes an operating year with a deficit, it be required to fund that deficit from its own sources then reclaim it in the following year by including it as a budget item in that year's balanced budget.
- F. THAT operating profits be used either to assist the following year's operating budget, or, if it is desired, to use them for capital purposes subject to City Council approval.

cont'd....

Report to Council
Standing Committee on Finance
& Administration, January 5, 1978 (I-3)

Clause No. 1 cont'd

- G. THAT the financial statements for the Complex be to the reasonable satisfaction of the City's Director of Finance.
- H. THAT the Association follow the same pay and benefit rules and procedures as the City for both unionized staff and the management group.
- I. THAT the City be responsible for the deductible portion of the liability insurance for the artifacts at the Complex.

- - - - -

The meeting adjourned at approximately 3:15 p.m.

- - - - -

FOR COUNCIL ACTION SEE PAGE(S) 65

CITY OF VANCOUVERREGULAR COUNCIL MEETING

A Regular Meeting of the Council of the City of Vancouver was held on Tuesday, January 24, 1978, in the Council Chamber, commencing at 2:00 p.m.

PRESENT: Mayor Volrich
Aldermen Brown, Ford, Gerard, Gibson,
Harcourt, Kennedy, Marzari
and Rankin.

ABSENT: Alderman Bellamy
Alderman Puil (Leave of Absence)

CLERK TO THE COUNCIL: D.H. Little.

PRAYER

The proceedings in the Council Chamber were opened with prayer, offered by the Civic Chaplain, the Reverend Walter A. Lexvold, Pastor of Dunbar Lutheran Church, Vancouver.

'IN CAMERA' MEETING

The Council was advised there were matters to be considered 'In Camera' later this day.

ADOPTION OF MINUTES

MOVED by Ald. Gerard

SECONDED by Ald. Harcourt

THAT the minutes of the Regular Council Meeting of January 17, 1978, with the exception of the 'In Camera' portion, be adopted.

- CARRIED UNANIMOUSLY

COMMITTEE OF THE WHOLE

MOVED by Ald. Ford

SECONDED by Ald. Gibson

THAT this Council resolve itself into Committee of the Whole, Mayor Volrich in the Chair.

- CARRIED UNANIMOUSLY

DELEGATIONS

1. Family and Juvenile Courts,
2625 Yale Street. Report
of Family Court Committee - 1977

Mr. Patrick Graham, Vice-Chairman, Family Court Committee, presented a brief on the activities of the Committee for 1977. Mr. Graham also detailed the deplorable state of the facility at 2625 Yale Street and the poor conditions effecting staff and persons detained therein. The brief concluded with the recommendation that Council formally request that the Attorney General take immediate steps to re-locate and re-organize the Family and Juvenile Courts.

Cont'd.....

DELEGATIONS (Cont'd)Family Court Committee (Cont'd)

MOVED by Ald. Ford

THAT the foregoing recommendation of the Family Court Committee be approved and a report be submitted to Council immediately on by-law or other infractions relating to health, fire and electrical matters insofar as the operation of the Family and Juvenile Court Building at 2625 Yale Street is concerned;

FURTHER THAT it be understood the City intends to terminate the lease with the Provincial Government as soon as possible.

- CARRIED UNANIMOUSLY

The City Manager advised that the lease with the Provincial Government on the premises in question, was on a month-to-month basis.

MOVED by Ald. Rankin

THAT the Provincial Government be given thirty days notice on termination of the existing lease of 2625 Yale Street.

- (tabled)

MOVED by Ald. Brown

THAT the foregoing motion of Alderman Rankin be tabled pending receipt of the report from the administration, on the condition of the building.

- CARRIED UNANIMOUSLY

2. 1903-1909 West Broadway

The Council considered a report dated January 16, 1978 from the City Manager on the property at 1903-1909 West Broadway, which detailed the history of the development as well as the problems concerning the required parking for the building.

Mr. W. A. Street, representing Mr. Babcock, the owner of the building, addressed Council proposing a relaxation of the Zoning and Development By-law re the provision of the regular parking and loading facilities. In the City Manager's report it was pointed out that the by-law does not permit Council to relax off-street parking and loading requirements and that the refusal by the Director of Planning may be appealed to the Board of Variance. It was also suggested that the owner should demonstrate that every effort has been exhausted to obtain off-street parking in the area.

Mr. Street also filed with Council a letter, dated January 10, 1978, from the Kitsilano Workshop, a tenant in the building, indicating that its participants generally use public transport, have not heard complaints about parking, and are able to obtain parking on the streets when required.

MOVED by Ald. Gerard

THAT the Director of Planning be requested to give further consideration to this matter, taking into account the special circumstances with respect to this particular case, and, should relaxation not be granted, the applicant be advised he may appeal to the Board of Variance.

- LOST

(Ald. Brown, Ford, Gibson, Marzari and Rankin opposed)

DELEGATIONS (Cont'd)

3. Part Report of Standing Committee
on Planning and Development:
(January 12, 1978)

P.N.E. Proposals by Hamilton,
Doyle & Associates.

Council noted a report dated January 12, 1978, from the Planning and Development Committee concerning the 'proposed action plan' for the Pacific National Exhibition. In this regard Council received delegations from the following, criticizing and commenting on the proposal:

Mr. Jim Cork - Hastings-Sunrise Action Council (brief filed)

Mrs. Margaret Mitchell - Vancouver East NDP (brief filed)

MOVED by Ald. Harcourt

THAT the representations given this day be received.

- CARRIED UNANIMOUSLY

MOVED by Ald. Rankin

THAT the recommendations of the Committee be tabled until after the proposed meeting with the Pacific National Exhibition Board of Directors.

- LOST

(Ald. Brown, Ford, Gibson, Harcourt, Kennedy,
Marzari and the Mayor opposed)

MOVED by Ald. Harcourt

THAT recommendations A, B, C, G and H of the Committee, as contained in this report, be approved.

- CARRIED

(Ald. Gerard opposed)

MOVED by Ald. Harcourt

THAT recommendation D of the Committee, as contained in this report, be approved.

- (amended)

MOVED by Ald. Marzari (in amendment)

THAT there be added to recommendation D, the following words 'including citizen representation from the area.'

- CARRIED

(Ald. Kennedy opposed)

The amendment having carried, the motion as amended was put and CARRIED UNANIMOUSLY

MOVED by Ald. Harcourt

THAT recommendation E of the Committee, as contained in this report, be approved.

- CARRIED

(Ald. Marzari and Rankin opposed)

MOVED by Ald. Harcourt

THAT recommendation F of the Committee, as contained in this report, be approved.

- CARRIED

(Ald. Marzari and Rankin opposed)

COMMUNICATIONS OR PETITIONS

1. Request for permission to Sell
Food and Wine at Italian Carnival
on February 3, 4, 5, 1978

Council noted a letter dated January 13, 1978, from the Italian-Canadian Business and Professionals' Association of British Columbia, as follows:

"The Italian Canadian Business and Professionals' Association of British Columbia requests your permission to sell food and wine by the glass and by the bottle at the Italian Center, 3075 Slocan Street, Vancouver, B.C. during our Italian Carnival to be held on the following dates:

February 3rd from 6 P.M. to 12 P.M.
February 4th from 2 P.M. to 12 P.M.
February 5th from 12 NOON to 10 P.M."

MOVED by Ald. Kennedy

THAT the foregoing application be approved subject to the following conditions:

- (a) Approval by the Chief Constable
- (b) Any food concessions to be approved by the City Health Department
- (c) The applicant obtaining the necessary special event liquor permits from the Liquor Control & Licensing Branch
- (d) Proper Supervision by the organizers.

- CARRIED UNANIMOUSLY

2. Proposed Charter Amendment:
Zoning Changes

Under date of January 16, 1978, the Director of Legal Services submitted the following letter:

" On January 10, 1978, Council approved a recommendation of Mayor Volrich with respect to dealing with Zoning By-law amendments. The change is to the effect that a two-thirds vote of the members present is necessary to pass an amendment, similar to the Municipal Act.

A point needs clarification. Does Council mean to continue the present practice that only those members present at the Public Hearing may vote when the By-law is brought forward and that that is now two-thirds rather than a simple majority, or does it wish to adopt the Municipal Act which requires two-thirds of the Council members present when the By-law is being considered? The Municipal Act permits an alderman the right to vote even though he did not attend the Public Hearing provided he has received all written material.

I would appreciate clarification."

MOVED by Ald. Brown

THAT, in further clarification of the action of Council taken on January 10, 1978, when application for a Charter amendment was authorized, whereby any Zoning By-law amendment would require at least two-thirds vote of those Members of Council present, the present practice be continued, i.e. only those Members of Council present when the Public Hearing was held would be permitted to vote on the amending by-law.

- CARRIED UNANIMOUSLY

COMMUNICATIONS OR PETITIONS (Cont'd)3. Request to Hold Sunday
Evening Soccer Games

In a letter dated January 16, 1978, Vancouver Whitecaps Soccer Club submitted a request that the starting times of its games be extended on Sunday evenings to 8.p.m.

MOVED by Ald. Kennedy

THAT the Director of Legal Services be instructed to apply for a Charter amendment to provide for a finishing time of 10.00 p.m. for all sports listed in the Sunday Sports By-law.

- LOST

(Ald. Gerard, Gibson, Harcourt, Marzari and Rankin opposed)

MOVED by Ald. Brown

THAT the Pacific National Exhibition Board of Directors be requested to make every effort to stagger the times of the various sports events held at the P.N.E. to lessen the impact on traffic patterns.

- CARRIED UNANIMOUSLY

4. Dinner for Task Force
on Canadian Unity

In a letter dated January 24, 1978, the Mayor recommended that Council host a dinner during the visit of the Task Force on Canadian Unity.

MOVED by Ald. Kennedy

THAT a Civic Dinner be arranged on February 8, 1978, during the visit of the Task Force on Canadian Unity.

- CARRIED UNANIMOUSLY

The Council recessed at approximately 3.50 p.m., and, following an 'In Camera' meeting in the Mayor's Office, reconvened in the Council Chamber at 4.20 p.m.

Regular Council, January 24, 1978 6

- - - - -

At this point in the proceedings, Alderman Harcourt left the meeting.

- - - - -

CITY MANAGER'S AND OTHER REPORTS

A. MANAGER'S GENERAL REPORT JANUARY 20, 1978

Works & Utility Matters (January 20, 1978)

The Council considered this report which contains two clauses identified as follows:

- Cl. 1: Tender No. 58-77-6 - Supply of Ready-Mixed Concrete
- Cl. 2: Sewer Reconstruction - Lane South of 13th Avenue
West of Woodland Drive - Metric Project

Clauses 1 and 2

MOVED by Ald. Rankin,

THAT the recommendations of the City Manager contained in Clauses 1 and 2 be approved.

- CARRIED UNANIMOUSLY

Building & Planning Matters (January 20, 1978)

1636 West Broadway (Peter Pan Ballroom) (clause 1)

MOVED by Ald. Rankin,

THAT this Clause be received for information.

- CARRIED UNANIMOUSLY

Finance Matters (January 20, 1978)

The Council considered this report which contains four clauses identified as follows:

- Cl. 1: Staff Requirements - Local Improvement Branch -
Revenue and Treasury Division
- Cl. 2: Annual Conference Attendance - Records Officer -
City Clerk's Office
- Cl. 3: 'Operating Expenses' of the Queen Elizabeth
Parking Garage
- Cl. 4: Renewal of Lease - The Queen Elizabeth Parking
Garage & Manager's Report on Garage Expenses

Clauses 1, 2, 3 and 4

MOVED by Ald. Kennedy,

THAT the recommendations of the City Manager contained in Clauses 1, 2, 3 and 4 be approved.

- CARRIED UNANIMOUSLY

Regular Council, January 24, 1978 7

CITY MANAGER'S AND OTHER REPORTS (cont'd)

Personnel Matters
(January 20, 1978)

Day Off in Lieu of Dominion
Day (Clause 1)

MOVED by Ald. Brown,

THAT the recommendation of the City Manager contained in this Clause be approved.

- CARRIED UNANIMOUSLY

Property Matters
(January 20, 1978)

The Council considered this report which contains three clauses identified as follows:

- Cl. 1: Dedication of Portion of City-owned Lot for Street Purposes - S/W corner Pacific and Howe
- Cl. 2: Change of Name on Lease (Bantam Holdings Ltd. to Holt Glass Ltd.)
- Cl. 3: Lease of Library Premises at 10th and Sasamat

Clauses 1, 2 and 3

MOVED by Ald. Brown,

THAT the recommendations of the City Manager contained in Clauses 1, 2 and 3 be approved.

- CARRIED UNANIMOUSLY

B. Federal Employment Program Canada
Works Phase III (1978-1979) Young
Canada Works (1978)

MOVED by Ald. Kennedy,
THAT

- (a) The City participate in Young Canada Works (1978) to a maximum of \$90,000, with this amount being approved in advance of the 1978 Revenue Budget;
- (b) The Standing Committee on Finance and Administration be authorized to select the proposals to be submitted to Canada Manpower and to establish priorities among the projects;
- (c) The City Engineer or his representative be authorized to sign the application forms and the agreement on behalf of the City and to make minor adjustments where required.

- CARRIED UNANIMOUSLY

Regular Council, January 24, 1978 8

CITY MANAGER'S AND OTHER REPORTS (cont'd)

C. Contract for Lighting
Capilano Stadium

During consideration of this item, Council noted a telegram from United Power Limited, Vancouver, requesting permission to submit a proposal either on a tender and drawing basis or as a total proposal designed and installed.

MOVED by Ald. Rankin,

THAT the recommendation of the City Manager contained in his report dated January 23, 1978, be approved.

- CARRIED

(Alderman Kennedy and the Mayor opposed)

- - - - -

At this point in the proceedings, Alderman Harcourt joined the meeting.

- - - - -

STANDING COMMITTEE REPORTS

I. Report of Standing Committee
on Finance & Administration,
January 12, 1978

Departmental Review - Board of
Parks & Recreation (Clause 1)

MOVED by Ald. Brown,

THAT the recommendation of the Committee contained in this Clause be approved.

- CARRIED UNANIMOUSLY

II. Part Report of Standing Committee
on Community Services,
January 12, 1978

The Council considered this report which contains five clauses identified as follows:

- Cl. 1: Requests for Sale of Surplus City Furniture and Equipment - Axis Mime Theatre and Social Planning and Review Council of B.C.
- Cl. 2: Liquor Permit Application - Corner West Broadway and Ash Street
- Cl. 3: Liquor Permit Application - 2350 Commercial Drive
- Cl. 4: U.B.C.M. Survey re Neighbourhood Pubs
- Cl. 5: Community Services Committee Outstanding List

Clauses 1, 2, 3 and 5

MOVED by Ald. Marzari,

THAT the resolution of the Committee contained in Clause 1 and the recommendations of the Committee contained in Clauses 2, 3 and 5 be approved.

- CARRIED UNANIMOUSLY

cont'd....

Regular Council, January 24, 1978 9

STANDING COMMITTEE REPORTS (cont'd)

Part Report of Standing Committee
on Community Services,
January 12, 1978 (cont'd)

U.B.C.M. Survey re Neighbourhood
Pubs (Clause 4)

When considering this Clause, Council noted a brief dated January 17, 1978, prepared by Alderman Marzari, Acting Chairman of the Community Services Committee, in response to a questionnaire from the U.B.C.M. Pub Committee.

MOVED by Ald. Marzari,
THAT this Clause be received for information;

FURTHER THAT the recommendation contained in the brief dated January 17, 1978, re Neighbourhood Pubs, be approved.

- CARRIED UNANIMOUSLY

III. Part Report of Standing Committee
on Planning and Development,
January 12, 1978

The Council considered this report which contains four clauses identified as follows:

- Cl. 1: Status of Rezoning Applications
- Cl. 2: Floating Homes and the Aquatic Community Study
- Cl. 3: Central Area Pedestrian Weather Protection
- Cl. 4: Planning Programme in the Area West of City Hall

Clauses 1 and 2

MOVED by Ald. Gibson,
THAT the recommendations of the Committee contained in
Clauses 1 and 2 be approved.

- CARRIED UNANIMOUSLY

Clauses 3 and 4

MOVED by Ald. Harcourt,
THAT the recommendations of the Committee contained in
Clauses 3 and 4 be approved.

- CARRIED UNANIMOUSLY

IV. Report of Standing Committee
on Finance & Administration,
January 12, 1978

The Council considered this report which contains two clauses identified as follows:

- Cl. 1: B.C. Cancer Foundation - Request for Grant
Equal to Property Taxes
- Cl. 2: 1978 Changes in Taxation

Clauses 1 and 2

MOVED by Ald. Brown,
THAT the recommendations of the Committee contained in
Clauses 1 and 2 be approved.

- CARRIED UNANIMOUSLY

G.V.R.D. Matters

The Mayor advised that following the regular G.V.R.D. meeting on January 25, 1978, there will be a special meeting on rapid transit. Reference was made to a memorandum dated January 24, 1978, from the Director of Finance and City Engineer giving additional information on the proposed Inner Area Light Rapid Transit.

The Mayor stated he had met with representatives of the G.V.R.D. and it had been agreed that the matter of rapid transit would be further discussed at the G.V.R.D. meeting tomorrow and that the matter may be referred to the G.V.R.D. Transportation Committee for further consideration.

COMMITTEE OF THE WHOLE

MOVED by Ald. Rankin,
THAT the Committee of the Whole rise and report.

- CARRIED UNANIMOUSLY

MOVED by Ald. Rankin,
SECONDED by Ald. Harcourt,
THAT the report of the Committee of the Whole be adopted.

- CARRIED UNANIMOUSLY

BY-LAWS

1. BY-LAW TO AMEND BY-LAW No. 4450,
BEING THE LICENSE BY-LAW
(Teenage Discotheques)

MOVED by Ald. Rankin,
SECONDED by Ald. Ford,
THAT the By-law be introduced and read a first time.

- CARRIED

(Alderman Marzari opposed)

The By-law was read a first time and the Presiding Officer declared the By-law open for discussion and amendments.

There being no amendments, it was

MOVED by Ald. Rankin,
SECONDED by Ald. Ford,
THAT the By-law be given second and third readings and the Mayor and City Clerk be authorized to sign and seal the By-law.

- CARRIED

(Alderman Marzari opposed)

Regular Council, January 24, 1978 11

BY-LAWS (contd)

2. BY-LAW TO AMEND BY-LAW NO. 4786,
BEING THE HOSPITAL PATIENTS
VOTING BY-LAW

MOVED by Ald. Brown,
SECONDED by Ald. Gibson,
THAT the By-law be introduced and read a first time.

- CARRIED UNANIMOUSLY

The By-law was read a first time and the Presiding Officer declared the By-law open for discussion and amendments.

There being no amendments, it was

MOVED by Ald. Brown,
SECONDED by Ald. Gibson,
THAT the By-law be given second and third readings and the Mayor and City Clerk be authorized to sign and seal the By-law.

- CARRIED UNANIMOUSLY

3. BY-LAW TO DEFINE AND PRESCRIBE THE POLLING
DISTRICTS IN THE CITY OF VANCOUVER IN WHICH
THE ELECTORS OF THE CITY SHALL VOTE, AND TO
DEFINE AND PRESCRIBE POLLING DISTRICTS IN
SCHOOL DISTRICT NO. 39 (VANCOUVER) IN WHICH
SCHOOL ELECTORS SHALL VOTE

MOVED by Ald. Brown,
SECONDED by Ald. Gibson,
THAT the By-law be introduced and read a first time.

- CARRIED UNANIMOUSLY

The By-law was read a first time and the Presiding Officer declared the By-law open for discussion and amendments.

There being no amendments, it was

MOVED by Ald. Brown,
SECONDED by Ald. Gibson,
THAT the By-law be given second and third readings and the Mayor and City Clerk be authorized to sign and seal the By-law.

- CARRIED UNANIMOUSLY

4. BY-LAW TO AMEND BY-LAW NO. 2046,
BEING THE POUND BY-LAW

MOVED by Ald. Harcourt,
SECONDED by Ald. Kennedy,
THAT the By-law be introduced and read a first time.

- CARRIED

(Alderman Brown opposed)

The By-law was read a first time and the Presiding Officer declared the By-law open for discussion and amendments.

There being no amendments, it was

MOVED by Ald. Harcourt,
SECONDED by Ald. Kennedy,
THAT the By-law be given second and third readings and the Mayor and City Clerk be authorized to sign and seal the By-law.

- CARRIED

(Alderman Brown opposed)

MOTIONS

1. Plebiscite on Commercial Pornography

MOVED by Ald. Kennedy,
SECONDED by Ald. Gibson,

THAT WHEREAS public opinion is split on the propriety of Council's interventions in the field of commercial pornography;

AND WHEREAS such interventions are being interpreted as interference in the area of human rights;

AND WHEREAS regulatory measures are often deemed to be the imposition of the moral standards of members of Council;

THEREFORE BE IT RESOLVED THAT public opinion and direction be sought by the holding of a plebiscite at the time of the 1978 Civic Elections.

- LOST

(Aldermen Brown, Ford, Gibson, Harcourt, Marzari, Rankin and the Mayor opposed)

ENQUIRIES AND OTHER MATTERS

Assessed Value of Block 80

At the last meeting of Council, the City Manager was requested to report on the assessed value of Block 80. The Executive Assistant to the City Manager advised that the assessed value of Block 80 is as follows:

Land	\$6,175,000.00
Improvements	\$ 930,900.00.

Alderman Harcourt -
Complaintre Traffic Hazard
in Lane at Kingsway & Beatrice

referred to a complaint from a citizen with respect to a **traffic** hazard in the lane at Kingsway and Beatrice and requested Council give consideration to some form of compensation to the citizen concerned. It was agreed to defer consideration of this item to the next meeting of Council 'In Camera' and that the information concerning this matter be circulated at that time.

Change in Deputy Mayor
Roster, 1978

MOVED by Ald. Brown,

THAT the Deputy Mayor schedule for 1978 be changed as follows:

- Deputy Mayor for July - Alderman Gerard
- Deputy Mayor for August - Alderman Gibson.

- CARRIED UNANIMOUSLY

- - - - -

The Council adjourned at approximately 5:00 p.m.

- - - - -

MANAGER'S REPORT

January 16, 1978

TO: Vancouver City Council

SUBJECT: 1903 - 1909 West Broadway
Lot 11, Blk. 326, DL.526

ZONE: C-3A, Lot Size: 50' x 113'

CLASSIFICATION: INFORMATION

The Director of Planning reports as follows:

" This report refers to a communication dated December 12, 1977 from Street and Co., Barristers and Solicitors (copy attached).

Site Description

The site is located on the northwest corner of Broadway and Cypress Street and is zoned C-3A Commercial District Schedule.

History of Development

Development Permit #2403, issued on April 26, 1957, approved the construction of a two storey office building with the provision of the required off-street parking spaces on a separate registered site immediately north of this site across the lane at 1928 West 8th Avenue, E $\frac{1}{2}$ 7, W $\frac{1}{2}$ 8, E $\frac{1}{2}$ 8, A & B of 9 & 10, Blk. 326, DL 526.

Subsequently, a Development Permit Application was filed with the City on October 14, 1975, to construct an apartment building containing thirty-two (32) dwelling units on the parking site of 1928 West 8th Avenue (zoned RM-3B). The Director of Legal Services advised that the issuance of the Development Permit could not be withheld providing the proposed development complied with the regulations of the Zoning and Development By-law and the onus was on the owner of the office building to provide parking elsewhere for his development. Accordingly, Development Permit #71821 was issued on January 21, 1976, permitting the construction of the apartment building. Consequently, the removal of the parking facilities on this site makes the original building, 1903 - 1909 West Broadway, in contravention of the Zoning and Development By-law.

On May 11, 1976, the owner of the building at 1903 - 1909 West Broadway was requested to relocate the required off-street parking spaces in accordance with the requirements of the Zoning and Development By-law.

On May 17, 1976, a reply was received from Boughton & Co., who, on behalf of W. Babcock & Co. Ltd., stated that they were in the process of foreclosure of the property. They, therefore, requested that enforcement action be withheld for a period of seven months so that their litigation could be completed.

As requested, enforcement action was therefore withheld for a period of seven months expiring December 31, 1976.

On December 28, 1976, Shumiatcher Galovics, Architects, on behalf of W. Babcock & Co., submitted a Development Permit Application to alter the existing office building to provide five off-street parking spaces and to request for the relaxation of parking and loading facilities. This Development Permit Application was refused for the reason that there are considered to be insufficient peculiarities of site in order to warrant the relaxation of the nineteen required off-street parking spaces to five, and the three required loading spaces to nil.

1903-1909 West Broadway (Cont'd)

On April 26, 1977, enforcement action was further withheld until May 30, 1977 to enable the owner to make a Development Permit Application for the provision of the off-street parking facilities at another location.

No further Development Permit Application was received and the City of Vancouver is now in the process of issuing the final notice to the owner in accordance with Section 6 of the Zoning and Development By-law to provide the required off-street parking, loading and unloading spaces in accordance with the requirements of the Zoning and Development By-law within thirty days of the receipt of the notice.

On December 12, 1977, Street and Co., Solicitors for W. Babcock & Co. Ltd. had submitted the attached letter (marked Appendix A) to the City, requesting the City to grant a relaxation for the provision of the required parking and loading facilities for this development at 1903 - 1909 West Broadway.

Parking Requirement for Existing Uses
of the Building

According to the drawings submitted by Shumiatcher Galovics, Architects in December 1976, the existing uses in the building would require 19 off-street parking spaces and three off-street loading and unloading spaces. It is noted that only five off-street parking spaces could be provided at the back of the building, off the lane.

In the light of the above circumstances, the City Engineering Department was consulted. The Traffic Engineer does not consider any relaxation should be granted for this development as this would create a precedent to many other Development Permits which have been issued with parking on separate sites.

Provision of Off-street Parking Facilities
on Separate Site

It is to be noted that a number of Development Permit Applications have been approved with parking being provided on separate sites. It is therefore suggested that the owner should demonstrate that every effort has been exhausted to obtain off-street parking in the area.

It should also be noted that the Zoning and Development By-law does not permit City Council to relax off-street parking and loading requirements. Under the terms of the Vancouver Charter, a refusal of the Director of Planning to relax such provisions may be appealed to the Board of Variance. Such appeals, however, must be filed within fifteen (15) days of the date of refusal."

The City Manager submits the foregoing report for the INFORMATION of the City Council.

DELEGATION: Mr. W.A. Street.

FOR COUNCIL ACTION SEE PAGE(S) 104

DEL-3

PART REPORT TO COUNCILSTANDING COMMITTEE OF COUNCIL
ON PLANNING AND DEVELOPMENT

JANUARY 12, 1978

A meeting of the Standing Committee of Council on Planning and Development was held in the No. 2 Committee Room, Third Floor, City Hall, on Thursday, January 12, 1978 at approximately 1:40 p.m.

PRESENT : Alderman Harcourt, Chairman
Alderman Brown
Alderman Gibson
Alderman Kennedy
Alderman Puil

CLERK TO THE
COMMITTEE : M. L. Cross

RECOMMENDATION1. P.N.E. Proposals by Hamilton, Doyle & Associates

The Committee considered a report of the City Manager dated December 30, 1977, forwarding a report of the Director of Planning and City Engineer dated December 21, 1977 (copy circulated).

The purpose of the report is to advise Council of areas of probable concern to the City which would be raised if the P.N.E. proceeds with implementation of proposals described in the consultant's report "ACTION '78" prepared for the P.N.E. by Hamilton, Doyle & Associates (on file in City Clerk's office), and recommends that Council request the P.N.E. to take note of City concerns in further considering the proposals contained in the consultant's report.

In June 1977, Hamilton, Doyle and Associates were appointed to prepare planning proposals for the P.N.E. including:

- "- review existing reports and building profiles and assess their value in conjunction with proposed new facilities
- prepare planning guidelines for the P.N.E. providing new future growth patterns, traffic modes and prospective new or additional uses
- assess the economic viability of the proposed plans and indicate optimum phasing in of the plans"

On September 14, 1977 Hamilton, Doyle and Associates presented the report "ACTION '78" to the P.N.E. Board. The Board accepted the proposals as a basis for further study and referred them to a 23-member committee. The City is represented on the Committee by the Chairman of the Parks Board and by Aldermen Bellamy and Puil. The Committee is divided into Sub-Committees dealing with facilities, finance and communication.

cont'd.....

Clause No. 1 continued:

On October 4, 1977 City Council resolved:

"THAT the Director of Planning and the City Engineer submit an assessment report to Council on the proposed action plan for the P.N.E.

FURTHER THAT Council express its concern that the P.N.E. provide an opportunity for local community input into the proposed plan, and also direct its consideration to solutions of the long-standing traffic problems in the area."

In their report, the Director of Planning and City Engineer conclude that although the Hamilton, Doyle report is an untested preliminary concept for discussion, the detailed plans and the proposed phasing (completion in 1980) encourage the notion that implementing the proposals can be a direct and straight-forward process. In view of the City's broad interests in the future of the P.N.E., the City should become involved in discussing the proposals with the P.N.E. in the earliest planning stages to ensure that appropriate studies and discussions of concern to the City are undertaken. The officials note that the Hamilton report provides a design solution without first asking major questions of interest to the City.

The report of the Director of Planning and City Engineer concludes that it is clear that a major expansion of the P.N.E., such as that described in the Hamilton report, would have serious implications for the Hastings-Sunrise area, the City, the Region and the Province, apart from the direct effects on the balance sheets of the P.N.E. and its lessees. It would therefore be desirable to set up a cooperative planning process between the P.N.E., the City and other groups affected at an early stage in the discussions to encourage a broad public discussion about the future of the P.N.E. and to resolve the major questions noted in the report.

The Chairman noted that a letter dated January 11, 1978 from the Vancouver City Planning Commission (copy circulated) had been distributed to Members of Council earlier in the day. Mrs. H. Symonds, Executive Co-ordinator of the Vancouver City Planning Commission, advised that the Commission was concerned about the impact on the community. Before expending time on studies Council should obtain a general feeling of whether the proposals would be acceptable to the public and decide what functions should remain and which could be located elsewhere in the City or the region.

A lengthy discussion followed in which the following points were made by members of the Committee:

- The advantages of the Hamilton, Doyle report are that it has focused interest on the P.N.E. and reemphasized the need for upgrading.
- A disadvantage is the process being used.
- The P.N.E. needs to define its objectives -- the Hamilton, Doyle report brought forward lots of ideas -- planning process should not be rushed if the consultant cannot tell you how to plan it.
- P.N.E. Board itself has not discussed the consultant's report -- what is before the Council is a concept -- some ideas will be discarded by the Sub-Committee.

cont'd.....

Clause No. 1 continued:

- Officials' report puts forward a logical process.
- With respect to economics it is up to the P.N.E. to present sound proposals -- if they are not economic Council will not approve them.
- Sub-Committee should come up with proposals for P.N.E. Board before Council is involved.
- Council has no control over the functions of the P.N.E. until the lease expires -- the lease states what they can or cannot do.

The Committee,

RECOMMENDED

- A. THAT the City agree with the P.N.E. Board the Pacific National Exhibition grounds are in need of improvement and that it will assist the Board in planning to achieve appropriate changes.
- B. THAT the City advise the P.N.E. Board an application to amend the Zoning By-law for the P.N.E. grounds will be required to be submitted to a public hearing and approved by the City, prior to consideration of development permit applications to implement any part of the proposals; further, that a community impact assessment will be required as part of the supporting documentation.
- C. THAT the City forward this report to the P.N.E. Board and ask them to take note of the concerns noted when they review their report "ACTION '78" prepared by Hamilton, Doyle and Associates.
- D. THAT the City meet with representatives of the P.N.E., the Provincial Government, the G.V.R.D., the Parks Board and the City Planning Commission to agree on an appropriate cooperative planning procedure.
- E. THAT the P.N.E. be requested to consider improvements in access facilities, bus service, shuttles and parking, so that much of the increase in attendance might be handled by transit rather than private automobile, and so that the impact on the adjacent residential areas might be minimized.
- F. THAT the P.N.E. be requested to engage a qualified consultant to prepare an access plan, the terms of reference to be to the satisfaction of the City Engineer.
- G. THAT the P.N.E. be requested to make an area available to the City to accommodate a proposed underground storm-water collection facility.
- H. THAT before any detailed questions relating to possible changes to the Pacific National Exhibition are discussed, consideration be given to:
 - (a) What should be the functions of the Pacific National Exhibition?
 - (b) Which of these should be served on the present site and which might well be served either elsewhere in the City or elsewhere in the Region or Province?

(Alderman Puil wished to be recorded as opposed to Recommendations D and H.)

DELEGATION THIS DAY: Representative of the Hastings-Sunrise
 Action Council.

FOR COUNCIL ACTION SEE PAGE(S) 105

MANAGER'S REPORT, JANUARY 20, 1978 (WORKS: A1 - 1)

WORKS & UTILITY MATTERS

RECOMMENDATION

1. Tender No. 58-77-6 - Supply of Ready-Mixed Concrete

The City Engineer and Purchasing Agent report as follows:-

"On December 13, 1977, City Council approved a split award of the subject tender as follows:-

'A. READY-MIXED CONCRETE PICKED UP BY CITY TRUCKS FROM THE SUPPLIER'S DEPOT.

- Ocean Construction Supplies Ltd.
- LaFarge Concrete Ltd.

An unspecified portion of ready-mixed concrete from each supplier, at a total estimated cost of \$325,000.

B. READY-MIXED CONCRETE DELIVERED BY THE SUPPLIER TO JOB SITES.

- Ocean Construction Supplies Ltd. - low bid for Type 1528 Ready-Mixed Concrete, at a total estimated cost of \$50,550.00.
- Kask Bros. Ready-Mix Ltd. - low bid for Type 3028 Ready-Mixed Concrete at a total estimated cost of \$271,950.00.'

Ocean Construction Supplies Ltd. have agreed to honour their tender for "A" above, but, in the case of "B", they have refused to accept the portion awarded to them unless they are also given the portion that was awarded to Kask. Bros. (see letter attached).

Ocean claims to be the overall low bidder, and contend that they should, therefore, be awarded the entire delivered portion of the contract. We cannot agree with this contention because both firms have been satisfactory suppliers in the past, and splitting the award would save the City approximately \$2,500.

It is also not possible to say precisely which firm is the overall low bidder, i.e. - Ocean were low on Type 1528 and Kask were low on Type 3028, and, based upon estimated consumption, Ocean would be overall low by approximately \$175.00. However, a relatively small shift in the consumption proportions could switch the small overall low difference in favour of Kask, or increase the difference in favour of Ocean. There are other variables which could change the position, i.e. - Ocean charge more for their calcium chloride admixture, they allow less free unloading time, and they allow a smaller minimum load. There are also varying charges for undersized loads with Ocean being low for some sizes and Kask for others.

We cannot force Ocean to supply only the portion awarded to them, and, as the overall cost difference is so close, we believe the total award for the delivered portion should be made to the willing supplier.

We, therefore, recommend that the award to Ocean Construction for the delivered portion of the contract be cancelled, and the total award for the delivered portion be given to Kask Bros. at an estimated total cost of \$325,000."

The City Manager RECOMMENDS that the recommendation of the City Engineer and Purchasing Agent be approved, subject to contract amendments satisfactory to the Director of Legal Services.

cont'd.....

MANAGER'S REPORT, JANUARY 20, 1978 (WORKS: A1 - 2)

2. Sewer Reconstruction: Lane South of 13th Avenue
West of Woodland Drive - Metric Project

The City Engineer reports as follows:

"The sewer in the lane south of 13th Avenue west of Woodland Drive has collapsed and has been repaired temporarily but should be rebuilt. Because this is a relatively small straightforward project it has been decided to make this the first sewer project to be done from start to finish using metric units. Doing a small pilot metric project will allow an assessment of potential problems, areas requiring additional training/consideration etc. prior to a total conversion to metric.

This project will involve construction of sanitary and storm sewers and is estimated to cost \$16 000.

I recommend that the appropriation for Sewers Capital Account 111/6801 'Reconstruction of Old Sewers' be increased by \$16 000 and that the sewer construction described in this report be approved for construction. The necessary funds are available from Sewers Capital Account 118/7906 'Miscellaneous'."

The City Manager RECOMMENDS that the foregoing recommendation of the City Engineer be approved.

FOR COUNCIL ACTION SEE PAGE(S) 108

BUILDING & PLANNING MATTERS

INFORMATION:

1. 1636 West Broadway (Peter Pan Ballroom)

The Director of Planning reports as follows:

"This report refers to a letter dated December 20th, 1977 from Kathryne Holm (copy attached). The letter refers to Ms. Holm's disappointment that a Development Permit has been issued to use the premises as a restaurant which would cause the Peter Pan Ballroom use to be discontinued.

Development Permit No. 78470 was issued on September 15th, 1977 permitting the use of the building as a restaurant.

A restaurant is an outright use in this C-3A Commercial District and therefore the Director of Planning had no alternative but to issue the permit since it met the requirements of the Zoning and Development By-law."

The City Manager submits the foregoing report for the INFORMATION of Council.

FOR COUNCIL ACTION SEE PAGE(S) 108

FINANCE MATTERSRECOMMENDATION

1. Staff Requirements - Local Improvement
Branch - Revenue and Treasury Division

The Director of Finance and the City Treasurer & Collector report as follows:

"On February 15, 1977, City Council approved the recommendation of the Director of Finance for the hiring of a temporary Clerk III in the Local Improvement Section of the Revenue & Treasury Division for an eighteen month period (subject to review after one year). This recommendation was for a temporary position due to the uncertainty of the work load of the Section in the future. This work load has now been established. Prior to the creation of the B.C. Assessment Authority, the Local Improvement Section had been a part of the Assessment Division of the Finance Department. In September 1975, the Assessment Authority staff relocated in Arbutus Village. The Local Improvement staff, consisting of one Clerk IV and two Clerk III's, was transferred to the Revenue & Treasury Division of the Finance Department. The Local Improvement function is a City responsibility and did not transfer to the new Authority established by the Provincial Government.

When the Local Improvement Section was with the Assessment Division, the services of up to nine realty clerks and two typists were available when necessary to assist in the Local Improvement workload. After the separation of the previously integrated work groups, the Local Improvement staff had to assume the workload by working overtime, hiring temporary help, part time staff and/or using the Revenue & Treasury staff whenever possible. This situation was found to be inefficient and unsatisfactory, resulting in the request for the additional staff.

During the past year, the approved staff increase (from three to four) has permitted the present volume of work to be performed satisfactorily within allotted time constraints.

In 1977, 1,050 petitions and related work were processed and completed, and it appears, from Engineering Department estimations, that the present volume of petitions will continue indefinitely. At this time, there are approximately 230 miles of unpaved streets in the city with about seven miles per year being paved and 180 miles of unpaved lanes being done at approximately seventeen miles per year. All petitions for these projects must flow through the Local Improvement Section.

Since the heavy workload of the Local Improvements Section is expected to remain constant for a considerable period of time, it is **RECOMMENDED** that the temporary Clerk III position be made permanent, subject to classification approval by the Director of Personnel Services. The estimated annual cost for this position at 1977 rates is \$14,165.

A copy of this report has been forwarded to the Business Manager of the VMREU."

The City Manager **RECOMMENDS** that the foregoing recommendation of the Director of Finance and the City Treasurer & Collector be approved.

2. Annual Conference Attendance -
Records Officer - City Clerk's Office

The City Clerk reports as follows:

"It is requested that the number of approved conferences for the City Clerk's Department be increased by one National Conference to allow the Records Officer to attend the annual national conference of the Association of Records Managers and Administrators.

These conferences are of a work bench nature, highly technical and most informative. There is a very real opportunity given for exchange of information. In view of the nature of the Conference program and the fact that we are in the process of establishing a Records Management Program in the Civic Service, the maintenance of which would be continuous, I would recommend the Records Officer be permitted to attend this conference annually.

If approved, funds will be provided in the 1978 Archives budget."

The City Manager **RECOMMENDS** that the foregoing recommendation of the City Clerk be approved.

Manager's Report, January 20, 1978 (FINANCE: A7-2)

3. 'Operating Expenses' of the
Queen Elizabeth Parking Garage

The Manager of Civic Theatres reports as follows:

"Clause 6 of the lease between the City of Vancouver and Metro Parking Ltd., operator of the garage, dated April 16th, 1975 reads as follows:

"It is understood and agreed between the Lessor and the Lessee that during the month of January in each of the years 1976 and 1977 the Manager shall examine the operating expenses of the Lessee and he shall then report to Council the anticipated operating expenses of the Lessee for the current year. The Council shall finally determine whether the operating expenses of the Lessee for that year should be increased or decreased and the amounts payable to the Lessee under Clause 5 (a) shall be increased or decreased accordingly, and that Clause shall be amended to give effect to the Council's decision."

The "Operating Expenses" for 1976 and 1977 were:

1976	-	\$42,273.84
1977	-	\$41,744.79

Whereas the Manager of Civic Theatres should have reported in January of 1976 and 1977 he now reports the above expenses and asks approval of these."

The City Manager RECOMMENDS that the foregoing report of the Manager of Civic Theatres be approved.

4. Renewal of Lease - The Queen Elizabeth
Parking Garage & Manager's Report on
Garage Expenses

The Manager of Civic Theatres reports as follows:

"The lease agreement between the City of Vancouver and Metro Parking Ltd. for the operation of The Queen Elizabeth Parking Garage will expire on January 31, 1978.

The basis of the lease is that all receipts from the parking operation are turned over daily to the City. The Lessee operates the garage and submits monthly a bill for "Operating Expenses" which includes:

wages of attendants and other employees employed by the Lessee in connection with the operation of the demised premises as a motor vehicle parking garage, and their holiday pay;

Workers' Compensation, Unemployment Insurance, M.S.A., Canada Pension Plan, and any other benefits paid by the Lessee to or on behalf of the said attendants and other employees;

uniforms supplied to the said attendants and other employees including dry cleaning and laundering of such uniforms;

supplying all necessary stationery and other related material;

the Lessee's management fee of \$3,000.00 per annum which includes all supervision, bookkeeping services, office telephone service (other than the service provided by the Lessor), transportation and any other office expenses incurred by the Lessee in the operation of the demised premises as a motor vehicle parking garage.

The very nominal management fee is not the only consideration. The major factors are the total annual operating expense and the level of service maintained, both of which are very satisfactory.

cont'd....

Manager's Report, January 20, 1978 (FINANCE: A7-3)

Clause No. 4 cont'd

In the last three years gross operating expenses incurred by the Operator were:

1975	-	\$38,891.18
1976	-	\$42,273.94
1977	-	\$41,745.00

The 1976 increase was caused by greater use and an increase in minimum wages from \$2.50 to \$2.75 per hour on June 1, 1975 and from \$2.75 to \$3.00 per hour on December 1, 1975, and an increase in supervisors' wages from \$3.25 to \$3.50 per hour, as well as the effect on inflation on the cost of uniforms, laundering, cleaning and vacuum sweeping of the garage floor, stationery and tickets. The decline in the 1977 costs was occasioned by the lesser use of The Queen Elizabeth Theatre by the Vancouver Symphony Society.

During the same years:

	<u>1975</u>	<u>1976</u>	<u>1977</u>
Net revenues were	\$71,729	\$74,113	\$89,619
Less taxes paid to City	<u>28,228</u>	<u>31,888</u>	<u>35,485</u>
	<u>\$43,501</u>	<u>\$42,225</u>	<u>\$54,134</u>

The significant jump in 1977 revenue is attributed to the upward change in parking rates.

The proprietor of Metro Parking Ltd., Mr. J. Sloan, has applied to renew the lease of the parking garage for a further three years on the same terms and conditions except that the operator's fee be increased to \$4,100.00 annually. He estimates the 1978 "Operating Expenses" to be a maximum of \$45,350.00

The Theatre Manager's recommendation which is strongly supported by The Vancouver Civic Theatres Board is that the lease for operation of the parking garage be renewed with Metro Parking Ltd. for a period of three years commencing February 1, 1978 on the same terms and conditions as the previous lease except that the operator's annual fee be increased to \$4,100.00. The lease to be prepared by the Director of Legal Services' satisfaction."

The City Manager notes that the increase in the management fee from \$3,000 to \$4,100 is considerable, but the fee was not increased in 1977, and is very reasonable considering the total revenues and the work involved.

The City Manager RECOMMENDS that the recommendation of the Manager of Civic Theatres be approved.

FOR COUNCIL ACTION SEE PAGE(S) 108

MANAGER'S REPORT, JANUARY 20, 1978 (PERSONNEL: A8 - 1)

PERSONNEL MATTERS

RECOMMENDATION

1. Day Off in Lieu of Dominion Day

The Director of Personnel Services reports as follows:

" The City's various Collective Agreements specify that when a public holiday falls on a Saturday or Sunday, and when the Federal and Provincial Governments have made no proclamation that the holiday be observed on any other day, then the City has the option of designating either the Friday immediately preceding or the Monday immediately following as the day to observe the holiday. (There is a further option of designating the Friday as the day off for some employees and the Monday as the day off for the remainder, but this has never been exercised.)

In 1978, Dominion Day, July 1st falls on a Saturday. There has been no proclamation as yet by either of the senior governments and it seems unlikely that one will be made judging by recent experience e.g. Christmas Day, 1977 and New Year's Day, 1978. Therefore, the City is in a position to make its own choice.

Normally a report of this nature would not be made to Council so far in advance of the occurrence of the holiday. However, the City Treasurer and Collector has pointed out that under By-law 4806 (Penalty on Unpaid Taxes Levied by a Rating By-law) the due date of our property tax billing is the second business day of July in every year and a penalty applies thereafter. Inasmuch as the tax billing forms which specify this date must be ordered in mid-February, he has requested that Council be asked to make a decision on the matter of the public holiday as soon as possible.

A survey of other organizations in the Lower Mainland has revealed that in most cases no decision has yet been made in this regard. However, those organizations which have made a decision have opted for the Monday and in many other cases, the employers expressed the opinion that Monday would most probably be the designated day.

I therefore recommend that:

- a) Monday, July 3, 1978 be designated as the day on which Dominion Day is observed by the City employees involved.
- b) The Park, Police and Library Boards be advised of Council's decision in this matter."

The City Manager RECOMMENDS that the foregoing recommendations of the Director of Personnel Services be approved.

FOR COUNCIL ACTION SEE PAGE(S) 109

MANAGER'S REPORT, JANUARY 20, 1978 (PROPERTIES: A9 - 1)

PROPERTY MATTERS

RECOMMENDATION

1. Dedication of a Portion of a City-owned Lot
for Street Purposes - Southwest Corner of
Pacific and Howe Streets

The Supervisor of Properties reports as follows:

"The City acquired the west one-half of Lot A, Block 121, District Lot 541, Plan 210 situated on the southwest corner of Pacific and Howe Streets by tax sale in 1939 and purchased the east one-half of Lot A for the Granville Street Bridge requirements in 1950. The two portions of Lot A have been reserved from sale although they have been leased out and are currently leased for a ten-year term which commenced November 1, 1977.

A portion on the northerly side of these lots has been in use for street purposes for some years, however we have recently become aware that they have never been formally established in the Land Registry Office for this use.

Our Survey Department has prepared a plan of subdivision to formally dedicate the portion for street purposes and create one parcel from the balance of the two lots.

It is therefore recommended that the Director of Legal Services be authorized to:

- A. Execute on behalf of the City the plan of subdivision of the east half and west half of Lot A (reference plan 2318), Block 121, District Lot 541, Plan 210, Group One, New Westminster District, and proceed to effect registration at his earliest convenience.
- B. Amend the Current Lease to conform to the new Legal Description and Plan."

The City Manager RECOMMENDS that the foregoing recommendation of the Supervisor of Properties be approved.

2. Change of Name on Lease

The Supervisor of Properties reports as follows:

"City Council at its meeting on August 9, 1977, approved the acquisition of Lot F, Block 279, D.L. 526, also known as 2005 Cambie Street, from Bantam Holdings Ltd.

Also approved at this meeting was a lease-back agreement with Bantam Holdings Ltd. for five years beginning September 1, 1977 with the rental to be \$35,000.00 per year plus annual taxes.

The lease was sent to the solicitor for Bantam Holdings Ltd. for their signature. However, it is now the wish of Bantam Holdings Ltd. to have the lease drawn up in the name of their other company Holt Glass Ltd. which conducts business on this property.

It is recommended that the lease be drawn up in the name of Holt Glass Ltd."

The City Manager RECOMMENDS that the foregoing recommendation of the Supervisor of Properties be approved.

cont'd.....

MANAGER'S REPORT, JANUARY 20, 1978 (PROPERTIES: A9 - 2)

3. Lease of Library Premises at 10th and Sasamat

The Supervisor of Properties and the Director of Legal Services report as follows:

"As directed by Council on September 13, 1977 the City recently concluded a 15-year lease with Miland Distributors (Northern) Ltd. for library premises at 10th and Sasamat. This lease was registered in the Land Registry Office. The lease is blocking registration of a mortgage which Miland planned all along. Lawyers for the mortgage company (Dominion Life Assurance Company) have asked that their mortgage be advanced ahead of the City lease and we have agreed that such a priority agreement contain the following covenants: if the City lease is extinguished by foreclosure or other action by Dominion Life, then Dominion Life shall grant the City a new lease on the same terms and conditions as the present lease; the City agrees not to prepay the rent; the City will not vary the terms of the lease without the prior written consent of Dominion Life, such consent not to be unreasonably withheld. The Library Board concurs on these points.

It is recommended that the City allow the mortgage ahead of this lease but only on the conditions set out in this report."

The City Manager RECOMMENDS that the foregoing recommendation of the Supervisor of Properties and the Director of Legal Services be approved.

FOR COUNCIL ACTION SEE PAGE(S) 109

B

MANAGER'S REPORT

January 11, 1978

TO: Vancouver City Council

SUBJECT: Federal Employment Program
Canada Works Phase III (1978-1979)
Young Canada Works (1978)

CLASSIFICATION: Consideration & Recommendation

The City Engineer reports as follows:

"The Government of Canada has announced the next stage of Canada Works Phase III and Young Canada Works (1978) employment programs:

Canada Works - Phase III The details of Phase III are as yet unknown. Applications will be accepted after April for a September, 1978 start. We will report separately to Council in June, 1978 when details have been established.

Young Canada Works (1978) is similar to the 1977 program which provided employment for students and youth. An approved project must start approximately May 1, 1978, finishing within six (6) to eighteen (18) weeks and by September 8, 1978. Projects must provide a minimum of three (3) jobs for six (6) weeks.

COST SHARING The Federal contribution to the cost of Young Canada Works has not changed from the previous year; this means that the City proportion will generally be higher than in 1977.

Federal contribution per man-week is:

- . . . to wages of one project manager; up to \$156.00
- . . . to wages of other workers; up to \$120.00
- . . . to fringe benefits, materials, equipment, etc.; up to \$30.00

Using the 1977 base union rates for 'other workers' and assuming materials, etc., costs are within the Federal contribution, the City's share of the cost would be

- 'Inside' workers (V.M.R.E.U.) 28%
- 'Outside' workers (C.U.P.E. Local 1004)... 54%

NOTE: Wages above base rates, materials, equipment, etc., beyond the Federal amount or any wage increase in 1978 will increase the City share.

TIMING AND PROCEDURE If Council decides that the City will participate in the Young Canada Works (1978) program, it is suggested that the Standing Committee on Finance and Administration be authorized to review proposals during the period February 1 to 10, 1978 and to approve applications to be submitted to Canada Manpower.

DIRECTOR OF FINANCE'S COMMENTS

The Director of Finance submits the following information for Council's consideration in determining the amount of participation in Young Canada Works.

- A. Young Canada Works (1978) would be funded out of the 1978 Revenue Budget.
- B. The following summary shows the City's contribution from the Revenue Budget on various projects for 1976 and 1977 and funding already approved for Canada Works Phases I and II for 1978:

	<u>1976</u>	<u>1977</u>	<u>1978</u>
1975-1976 L.I.P.	\$173,978	\$ -	\$ -
1976-1977 L.I.P.	32,000	224,246	-
Young Canada Works (1977)	-	86,642	-
Canada Works Phase I	-	75,359	3,000
Canada Works Phase II	-	15,923	90,644
Provincial Youth Employment (1976)	39,698	-	-
Provincial Youth Employment (1977)	-	28,787	-
	<u>\$245,676</u>	<u>\$430,957</u>	<u>\$93,644</u>

cont'd....

January 11, 1978

- C. Council approved a City contribution of \$86,000 for Young Canada Works in 1977. Assuming the same level of program for 1978, it is recommended that a maximum of \$90,000 be approved in advance of the 1978 Revenue Budget for the City's share of the Young Canada Works (1978) program.
- D. For Council's information it is expected that a Provincial Youth Employment Program (1978) and the Canada Works Phase III will be announced later this year. City Revenue Budget expenditures for the 1978 portion of these projects could amount to an additional \$80,000 if Council decides to participate at the same level as in 1977.

CONSIDERATION AND RECOMMENDATION

The City Engineer submits the following items for Council's CONSIDERATION:

- (a) The question of whether the City will participate in Young Canada Works (1978). (Subsequent programs will be reported separately later in the year).
- (b) If the City is to participate, the setting of a maximum City's cost for Young Canada Works.

The City Engineer RECOMMENDS that:

- (c) If the City is to participate, the Standing Committee on Finance and Administration be authorized to select the proposals to be submitted to Canada Manpower and to establish priorities among the projects.
- (d) The City Engineer or his representative be authorized to sign the application forms and the agreement on behalf of the City and to make minor adjustments where required, and

The Director of Finance RECOMMENDS that:

- (e) Council, at this time, establish the dollar limit for the City's share of the cost to a maximum of \$90,000 and that the amount be approved in advance of the 1978 Revenue Budget."

The City Manager submits the above report of the City Engineer to Council for CONSIDERATION and RECOMMENDATION, and RECOMMENDS approval of the Director of Finance's recommendation.

FOR COUNCIL ACTION SEE PAGE(S) 109

MANAGER'S REPORT

DATE January 23, 1978

TO: Vancouver City Council

SUBJECT: Contract for Lighting Capilano Stadium

CLASSIFICATION: RECOMMENDATION

The City Engineer reports as follows:

"On January 10, 1978, the City Council approved the sum of \$350,000 to replace the lighting on the baseball field at Capilano Stadium and to enter into a **contract** with Mr. Ornest on the lease for the operation of the ball park.

Mr. Ornest engaged a manager to arrange for the necessary contracts for the renovations. Last week he reported that the contractor whom he had selected to do the electrical work had been advised by the supplier that unless the poles and fixtures were ordered this week, the lighting could not be installed in time.

After carefully reviewing the proposal from Mr. Ornest's manager, the Superintendent of Parks and the City Engineer consider that it would be desirable to have the City award the contract for the installation of the lighting in order to gain better control over the work being done. They also consider that it will be necessary to forego the normal tendering process which would take an additional four to six weeks, in order to meet schedule. The electrical contractor who was asked to bid this job is Ricketts-Sewell Electric Ltd.

The Electrical Division does not have sufficient staff to undertake the supervision of this contract. It is considered desirable that a Consulting Electrical Engineer be appointed as a project manager to compare the offer with the budget estimate, to control the costs and scheduling and to ensure that the work is done satisfactorily.

The City Engineer recommends that:

- (a) The normal tendering procedures be waived with respect to the project to relight the field at Capilano Stadium.
- (b) Subject to the offer being within the approved budget, the City Manager be authorized to sign a contract with Ricketts-Sewell Electric Ltd. for the installation of the field lighting at Capilano Stadium.
- (c) A Consulting Electrical Engineer be employed by the City as a project manager.
- (d) In the event that it is required, the City Manager be authorized to give a letter of undertaking to the contractor that the City will pay all costs incurred at this time, by the supplier for securing the necessary materials and components for the poles and lighting fixtures to be used on the project in the event that the contract cannot be entered into for any reason."

The City Manager RECOMMENDS that the above recommendations of the City Engineer be approved

FOR COUNCIL ACTION SEE PAGE(S) 11C

REPORT TO COUNCILSTANDING COMMITTEE OF COUNCIL
ON FINANCE AND ADMINISTRATION

January 12, 1978

A meeting of the Standing Committee of Council on Finance and Administration was held on Thursday, January 12, 1978, at approximately 11:00 a.m., in the No. 3 Committee Room, third floor, City Hall.

PRESENT: Alderman Brown (Chairman)
Alderman Gibson
Alderman Marzari
Alderman Puil
Mayor Volrich

ABSENT: Alderman Gerard

ALSO

PRESENT: Alderman Bellamy
Alderman Ford
Alderman Kennedy

CLERK: G. Barden

RECOMMENDATION

1. Departmental Review -
Board of Parks & Recreation

The Finance Committee considered a report from the Board of Parks and Recreation in a series of Departmental reviews initiated by the Standing Committee on Finance and Administration at its meeting on August 9, 1977, following consideration of a proposal for a revised budgeting system for the City and approval by the City Council on August 23, 1977.

The report of the Board of Parks and Recreation (copy on file in the City Clerk's Office) provided a summary of the relevant facts regarding the operation of the Board including future trends and problems, recommendations by the Board including recommended actions if the departmental budget were alternatively increased or decreased by 5%, and observations and recommendations of the Consultant. The appendices included an organization chart, summary of Board functions, relationship between organizational units and functions, discussion of overall Board priorities, detailed discussion by Board functions, excerpts from Kates, Peat, Marwick Overview Study - June 1973 - Findings and excerpts from Western Management Consultant report on Joint Park Board/City Council Responsibility Study - June 1976 - Recommendations.

The Superintendent of Parks led the Committee through the report and noted that the review has provided an excellent means of assessing the Board's operation by detailed consideration of functions. As a result of the review the Board will be examining comments, suggestions and recommendations made in the appendices. The Board will continue to pursue improved budgeting systems such as program budgeting in conjunction with the efforts presently being made in this direction by the City's Director of Finance and will continue to work towards greater use of volunteers and citizen groups in the provision of recreation programs. Effective planning and development to meet the Board's objectives is most difficult because of the uncertainty of year to year capital budgets that the Board must submit to City Council for approval because of failure of recent five year capital plans. Consideration should be given as soon as possible jointly by the Board and City Council to the advisability of a basic long range capital plan for park and recreation areas and facilities.

cont'd....

Report to Council
 Standing Committee on Finance and
 Administration, January 12, 1978 (I-2)

Clause No. 1 cont'd

The Board made the following recommendations:

- "(a) The Board has determined that additional research and analytical positions are warranted to provide needed management information to improve efficiency and effectiveness in the Board's operations and request approval by City Council of additional staff.
- (b) The Board is concerned about the effects of long-term deferred maintenance of park and recreation areas and facilities as the rate of deterioration will accelerate with time. It is recommended that City Council raise the level of the Board's annual Maintenance Budgets.
- (c) The Board requests City Council to review and improve the mechanics of communications and order of decision making as between City Council and the Board."

The Consultants outlined their observations and recommendations as follows:

"CONSULTANTS' OBSERVATIONS AND RECOMMENDATIONS

Vancouver's elected Park Board presents a unique and sometimes difficult administrative and decision making situation. City Council is responsible for deciding upon the extent of funding for park and recreation facilities and services. To do so, it must have an understanding of Board policies, programs and objectives. It also needs assurance that the Board has been and is effectively utilizing current resources and that the expenditure of any additional funds requested will realize desirable and expected benefits.

Poor communications between the Board and Council have often made it difficult for Council to obtain this understanding and assurance and to assess the Board's overall funding requirements. This report suggests that Council should assist the Board to realize improvements and increase efficiencies throughout the Board's operations and requests additional research and analytical positions. Additional research staff is probably warranted. Unfortunately, this report does not allow Council to make any informed decision in this regard.

The report describes the nature and costs of the functions performed, raises some key issues of concern to the Board and indicates how they view their priorities. It does not, however, describe the level of services provided or how this relates to objectives, costs or demand. The report indicates that improvements in efficiency and effectiveness are possible. However, with the exception of the recreation programming area, the Board has not been sufficiently specific about the initiatives it intends to take or when and how they will report back to allow for a future review of their progress and performance.

The report indicates where budget reductions might be made if required but, with the exception of the playground supervision proposal, does not report where any specific further investigation is planned in this regard. Also, the Board proposes that half of its five percent budget reduction would be realized through selective increases in fees charged.

BUDGET REDUCTIONS

Budget reductions could come through improvements in efficiency, through a reduction in maintenance or service levels or through the elimination of a program or service. The Board has indicated that numerous improvements can be made in its operations. The objectives, time and costs of conducting efficiency or operation improvement studies are relatively easy to define and estimate. It should not be difficult for the Board to prepare well defined proposals on the specific studies or initiatives it intends to take in this regard along with an estimate of the cost

cont'd....

Clause No. 1 cont'd

savings or benefit anticipated. It should also be possible for the Board to isolate the highest maintenance and operating cost areas, define alternative standards of maintenance or levels of service that might be established, and provide a definitive assessment of the impact that this would have in terms of appearance, user satisfaction, asset protection or other benefits.

We recommend:

- 1....that the Finance Committee request a further report outlining specific initiatives and cost reduction studies planned or proposed by the Board with an estimate of the resources required, completion time and anticipated or desired results, and
- 2....that the Board be requested to report back on the impact of reducing service or maintenance levels in selected high cost areas.

These reports could be submitted as addenda to the 1978 budget estimates. Any additional resources or budget required for proposed cost reduction studies or programs could be identified in that submission.

REVENUE GENERATING OPERATIONS

The goals and objectives defined for the operation of facilities are stated only in general terms. Each revenue generating operation, however, should have operating policies and objectives which define utilization, gross and net revenue targets and which distinguish between "subsidized" and "non-subsidized" operations. Performance in the operation of each facility should be measured against budgeted operating targets and used as the basis for setting fees or prices, determining which facilities and services should be promoted and where services should be expanded or reduced.

We recommend:

- 3....that the Finance Committee request the Board to report its policies, plans and objectives in each revenue generating operation along with a report of its previous performance against objectives; and that such a report become part of the Board's annual budget submission.

This will provide Council with the opportunity to assess whether or not the Board is taking appropriate initiatives to maximize its revenue within its overall service objectives and whether further selective increases in fees, charges and prices to reduce the Board's net budget is desirable.

LEVEL OF MAINTENANCE

The Board has indicated that annual maintenance and operating funds have been inadequate to prevent deterioration in the Board's facilities and is recommending that the maintenance budget be increased. The maintenance function is also the area with the greatest potential for cost reduction.

The contents of this report are not sufficient to assess either the potential for cost reduction or the need for increased funds.

We recommend:

- 4....that the Finance Committee instruct the Board to submit a complete report on the condition of all parks and recreation facilities, the current level or standard of ongoing maintenance, the required or desired level of ongoing maintenance and any specific non-recurring or capital works projects required to renovate or develop the facility to the appropriate standard.

cont'd....

Report to Council
 Standing Committee on Finance and
 Administration, January 12, 1978 (I-4)

Clause No. 1 cont'd

CAPITAL FUNDING

The Board strongly recommends throughout the report that no major new facilities be considered, implying that capital expenditure should be directed towards the restoration or further development of existing facilities. The report further suggests that consideration be given by the Board and Council to the advisability of establishing a long range capital plan.

We recommend:

5....that the Superintendent be instructed to prepare and recommend a 5-year capital works program based on an assessment of the condition of existing facilities, and that this report be used by the Board and Council to agree upon Supplementary Capital Requests for the next 5 years.

A joint committee of Board and Council members could be created to develop a 5-year plan for Council approval. This 5-year plan can be reviewed and updated annually. Current planning and development projects and staffing requirements can also be included and assessed as part of this program.

RECREATION PROGRAMMING

A number of trends and initiatives are identified within the Recreation Programming function. The emphasis in the role and methodology of the Recreation Division will be more towards facilitating rather than providing. This will encourage increased community participation as well as lead to a more effective utilization of available resources. Also, although the Board anticipates an increase in the demand for recreation and leisure time services, it does not recommend the addition of any further facilities. Recreation programming activities will become less building oriented and efforts will be made towards making better use of existing Park Board, School Board and other facilities. This orientation and the initiatives identified indicate a responsible approach to management.

We recommend:

6....that the Finance Committee request the Board to report back on some of the more specific and significant initiatives planned or suggested. This should include:

- (i) Recommendations on changes to the Board's joint operating agreements with Community Associations, particularly related to revenue cost sharing of recreation services.
- (ii) Plans and progress towards the development of a policy regarding joint use of facilities with the Vancouver School Board.
- (iii) Results of a pilot playground program in which the Recreation Division would provide consultative and support services rather than direct program services.
- (iv) The results of a comprehensive study and assessment of the relevance and cost effectiveness of current Recreation Division programs.

This last initiative is particularly important with the anticipated increase in demand for recreation services. The Park Board must have the facility for ongoing market analysis, establish service level targets and measure the level of service provided in terms of the various segments of the population to be served, the extent and nature of services that should be provided and the manner in which those services should be provided. Criteria used in the planning and measurement of

cont'd....

Report to Council
 Standing Committee on Finance and
 Administration, January 12, 1978 (I-5)

Clause No. 1 cont'd

recreation programming performance should also include the dollar cost per user as well as the quality of service and the nature and degree of benefit desired and achieved. This should include direct costs, indirect costs and the degree of facility utilization, which takes into consideration the value of the asset.

PUBLIC INFORMATION SERVICE

The Board indicates that a communications budget will be proposed in 1978 which will enable the division to provide an increase in service to the City and have a more efficient and justifiable tax supported program.

We recommend:

- 7....that no increase be made in the Public Information budget until the Board has defined its objectives with respect to Park Board facility utilization, along with an overall strategy and specific public information and promotion programs designed to achieve those objectives. This proposed promotion program should be supported with a report on current and desired facility utilization along with the costs and benefit of increasing the utilization of the various park and recreation facilities.

BOARD COMMUNICATIONS

The Board's third recommendation in Section III reflects a concern of the Park Commissioners regarding communication difficulties and policy conflicts created by having two elected bodies involved in the operation of this department. This will undoubtedly be a recurring problem as long as Vancouver has an elected Park Board.

We recommend:

- 8....that the Mayor and the Chairman of the Park Board meet to isolate and discuss the specific areas of difficulty experienced by the Board in current communications and decision making mechanisms.

The issue of whether or not there should be an elected Park Board was reviewed by the previous Council. This is an issue which should continue to be reviewed on a regular basis since the circumstances affecting the rationale for a separate Board can change significantly over time.

ADMINISTRATION

The report suggests that it is impractical for existing City staff to perform some or all of the duties of the Board's Financial Services division.

We recommend:

- 9....that the Director of Finance be requested to examine the possibility of reducing overall costs of administration by centralizing some or all of the Park Board's administrative functions."

- - - - -

At this point in the meeting, Mayor Volrich left because of prior commitments.

- - - - -

cont'd....

Report to Council
Standing Committee on Finance and
Administration, January 12, 1978 (I-6)

Clause No. 1 cont'd

During the ensuing discussion, the Committee agreed that the report provided a good overview of the functions of the Park Board but was lacking in financial data and, following further discussion, it was

RECOMMENDED

THAT the Consultants' recommendations be approved and be referred to a Committee of the Mayor, City Manager, Director of Finance and Chairman of the Finance Committee for further review and report back to the Committee.

- - - - -

The meeting adjourned at approximately 1:00 p.m.

- - - - -

FOR COUNCIL ACTION SEE PAGE(S) 110

II

PART REPORT TO COUNCILSTANDING COMMITTEE OF COUNCIL
ON COMMUNITY SERVICES

JANUARY 12, 1978

A meeting of the Standing Committee of Council on Community Services was held on Thursday, January 12, 1978, in Committee Room No. 1, Third Floor, City Hall, at approximately 1:30 P.M.

PRESENT: Alderman Marzari, Acting Chairman
Alderman Bellamy
Alderman Ford (Clauses 4 to 5)
Alderman Gerard

ABSENT: Alderman Rankin

COMMITTEE CLERK: H. Dickson

Adoption of Minutes

The minutes of the Community Services Committee meetings of December 1st and 8th, 1977, were adopted.

INFORMATION

1. Requests for Sale of Surplus City Furniture and Equipment - Axis Mime Theatre and Social Planning & Review Committee of B.C.

Subject to certain procedures and guidelines, the Committee was authorized by City Council on April 23, 1974, to approve the sale of surplus City furniture and equipment for which the City has no further use to non-profit organizations for a nominal sum.

The Committee had before it for consideration a request from the Axis Mime Theatre for surplus City furniture and equipment with an estimated value of \$457.00 and a request from the Social Planning and Review Council of B.C. for surplus City furniture and equipment valued at \$440.00 (copies circulated).

Under the guidelines approved by Council on April 23, 1974, such surplus equipment is sold for \$10.00 or 10% of auction value. Accordingly, the equipment requested by Axis Mime Theatre would be sold for \$48.89 and the equipment sought by the Social Planning and Review Council of B.C. would be sold for \$47.08.

Sale of the furniture and equipment to these two groups was recommended by the Director of Social Planning.

Following discussion, it was

RESOLVED

- A. THAT the Committee approve of the sale of surplus City furniture and equipment valued at \$457.00 to the Axis Mime Theatre for \$48.89.
- B. THAT the Committee approve of the sale of surplus City furniture and equipment valued at \$440.00 to the Social Planning and Review Council of B.C. for \$47.08.

Continued

Part Report to Council
 Standing Committee of Council on Community Services
 January 12, 1978

(II-2)

RECOMMENDATION

2. Liquor Permit Application - Corner of West Broadway and Ash

The Committee had before it for consideration a City Manager's report dated December 20, 1977, in which the Director of Planning reported on the application of Architect Sydney C. Suen for Development Permit Application No. 79276 at 602-614 West Broadway and 2525 Ash Street as follows:

'The above noted Development Permit Application has been filed by Sydney C. Suen, to alter and use approximately 600 sq. ft. of the first storey of this existing building as a holding bar in conjunction with the previously approved restaurant(Peninsula Restaurant).

The proposed development is situated on the south-west corner of West Broadway and Ash Street, in a C-3A Commercial District.

Council, when dealing with a recommendation from the Standing Committee on Community Services of August 4, 1977, requested that all applications for a new liquor outlet be first referred to them.

The proposed holding bar will have an assembly area of approximately 600 sq. ft. or approximately 7% of the total area of the restaurant. The seating capacity of the restaurant, including the holding bar area, will be approximately 343 persons. For Council's guidance, the City Building Inspector has advised that, having regard to the City Building By-law requirements, the holding bar could accommodate approximately 45 people.

The Director of Planning is prepared to approved this application. However, prior to final consideration, is referring the matter to Council through the Standing Committee on Community Services for consideration in accordance with Council's previous Resolution.'

A representative of the Director of Planning appeared before the Committee on this matter and during discussion, it was noted that the application is for a holding bar of approximately 600 sq. ft. with a capacity of 45 persons which will form a part of a previously approved restaurant.

Following brief discussion, it was

RECOMMENDED

THAT the Director of Planning be advised that Council has no objection to the issuance of Development Permit Application No. 79276 to Mr. Sydney C. Suen to establish a holding bar on the first storey of the existing building at the southwest corner of West Broadway and Ash Street as outlined in the City Manager's report dated December 20, 1977.

3. Liquor Permit Application - 2350 Commercial Drive

The Committee had before it for consideration a City Manager's report dated December 19, 1977, in which the Director of Planning reported on the application of Mr. Alfred Lau for a development permit to use a portion of the main floor of the existing building at 2350 Commercial Drive as a holding bar area in conjunction with a proposed restaurant.

Continued

Clause No. 3 Continued

In the report, the Director of Planning commented as follows:

- ' This development is situated on the east side of Commercial Drive, between 7th Avenue and Grandview Highway.

The proposed holding bar development will provide an assembly area of approximately 412 sq. ft. (10% of the floor area of the restaurant). For Council's guidance the City Building Inspector has advised that having regard to the City Building By-law requirements the holding bar could accommodate approximately 47 people. Council should note, however, that the Provincial Liquor Control Act restricts the seating capacity of holding bars to 25% of the seating capacity of the dining area (i.e. 28 persons).

The Director of Planning is prepared to approve this Development Permit Application subject to revised drawings being submitted to comply with all City and Provincial Regulations, but before making a final decision, is referring the application to City Council through the Standing Committee on Community Services for consideration of the new liquor outlet.'

The owner of the building and a representative of the Director of Planning appeared before the Committee on this matter and during discussion, it was noted that the application is within the relevant City and Provincial guidelines for holding bars.

Following discussion, it was

RECOMMENDED

THAT the Director of Planning be advised that Council has no objection to the issuance of a development permit to Mr. Alfred Lau to use a portion of the main floor of the building at 2350 Commercial Drive as a holding bar area as outlined in the City Manager's report dated December 19, 1977.

INFORMATION

4. U.B.C.M. Survey re Neighbourhood Pubs

The Committee had before it for consideration a letter dated December 15, 1977, from the Chairman of the U.B.C.M. Pub Committee (copy circulated) in which the City's comments on neighbourhood pubs were requested.

Appearing before the Committee on this matter was a representative of the Director of Permits & Licenses and two representatives of the Neighbourhood Pub Owners' Association.

The Pub Owners' Association gave a verbal presentation and the following points were noted:

- the neighbourhood pub maximum capacity of 100 persons is appropriate and should not be made smaller and should not be increased beyond a maximum of 125 persons
- hours of operation should be uniform for all licensed premises with the possible exception of cabarets, and guidelines should be set for any extension of the normal 11:00 P.M. closing time for neighbourhood pubs.

Continued

Clause No. 4 Continued

- extension of pub hours could be done by a plebiscite of residents in the area of any pub wishing to extend its hours
- pubs should be located in commercial areas, wherever possible
- provision of parking should not be over-emphasized; no parking facilities might encourage patrons to walk to the pub
- on entertainment, the Association suggested this should be left to the management of neighbourhood pubs, unless there are complaints from the neighbourhood
- municipalities should have some say on whether pubs located within beer parlours are to be permitted.

Following the submission by the Pub Owners Association, there was a general discussion by the Committee, and although no firm recommendations were made, the following points were made:

- there should be no extension to the 11:00 P.M. closing time
- the capacity of neighbourhood pubs should not be extended beyond the present 100 persons
- the City should control entertainment in neighbourhood pubs (The Director of Legal Services is currently preparing proposed guidelines for entertainment in licensed premises.)
- the general concept of neighbourhood pubs is a good one provided they are properly controlled, but the Committee would not favour a massive proliferation of pubs

During discussion, it was pointed out by the representative of the Director of Permits & Licenses that since March 31, 1977, neighbourhood pubs were required to have a pre-clearance approval by the Liquor Control & Licensing Branch and since that time, only one of 32 pub applications in the City had received this pre-clearance approval. It was suggested that the Committee would probably have refused the other 31 applications for a variety of reasons, and it was felt by the Committee that this pre-clearance process is a good idea as it spares the applicant considerable expense.

During discussion, Alderman Bellamy requested to be recorded as favouring City control of the hours of operation of neighbourhood pubs and that each application for an extension of hours should be dealt with on its own merit.

RECOMMENDATION

5. Community Services Committee Outstanding List

The Committee had before it for consideration a list of items which remain outstanding to the Committee (copy circulated).

The Committee reviewed the list of items and there was brief comment on several points. The Committee agreed that the Regional Director of Corrections should be invited to attend the Committee's meeting when a report requested by the Mayor on June 20, 1977, regarding juvenile detention facilities, is before the Committee.

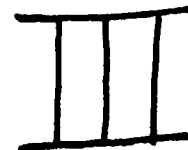
Following consideration, it was

RECOMMENDED

THAT the list of items outstanding to the Community Services Committee be received.

The meeting adjourned at approximately 3:30 P.M.

FOR COUNCIL ACTION SEE PAGE(S) 110 & 111



PART REPORT TO COUNCIL

STANDING COMMITTEE OF COUNCIL
ON PLANNING AND DEVELOPMENT

JANUARY 12, 1978

A meeting of the Standing Committee of Council on Planning and Development was held in the No. 2 Committee Room, Third Floor, City Hall, on Thursday, January 12, 1978 at approximately 1:40 p.m.

PRESENT : Alderman Gibson, Chairman
(Items 1 and 2)
Alderman Harcourt, Chairman
(Items 3 and 4)
Alderman Brown
Alderman Kennedy
Alderman Puil

CLERK TO THE
COMMITTEE : M.L. Cross

RECOMMENDATION

1. Status of Rezoning Applications

The Committee considered a memorandum dated January 3, 1978 from Mr. A. Floyd, Acting Zoning Planner, forwarding the status of rezoning applications for the month of December, 1977 and a statistical comparison of rezoning applications received for the years 1974 to 1977. Copies of all material on file in City Clerk's office.

RECOMMENDED

THAT the Status Report on Rezoning Applications for the month of December, 1977 be received.

2. Floating Homes and the Aquatic Community Study

The Committee considered a report of the City Manager, dated November 30, 1977 (copy circulated) in which the Director of Planning advises that during the first six months of 1977 an L.I.P. funded study on floating homes was undertaken. The resulting report "The Aquatic Community Study" was presented to the Planning and Development Committee on August 25, 1977. The Committee resolved to receive the report and circulate for comments. The report was widely circulated and letters of comments have been received from the Port of Vancouver, District of Surrey, Township of Richmond, Transport Canada (Coast Guard), and the British Columbia Ministry of the Environment.

Mr. D. Hickley, Associate Director, Central Area, advised that the G.V.R.D. Sub-Committee on Floating Homes had met on November 29, 1977 and resolved that the staff of the G.V.R.D. bring forward a report that would suggest various actions that could be undertaken by the Municipalities.

In view of this it is recommended that the City take no further action at this time. All information collected for "The Aquatic Community Study" will be turned over to the G.V.R.D.

cont'd.....

Clause No. 2 continued:

The Committee,

RECOMMENDED

- A. THAT the G.V.R.D. be requested to undertake a comprehensive study of floating homes and liveaboards with a view to bringing forward acceptable definitions, standards and guidelines and recommended locations as soon as possible.
- B. THAT City staff make available such material as could be of assistance in the proposed study and assist in such other ways as may be identified.
- C. THAT, in the meantime, and pending the completion of the recommended study, no action be taken with regard to amending City By-laws for the purpose of permitting floating homes in Vancouver. (The present provisions for liveaboards in False Creek will remain in effect.)

3. Central Area Pedestrian Weather Protection

The Committee considered a report of the City Manager dated December 14, 1977 (copy circulated), forwarding a document entitled "Central Area Pedestrian Weather Protection" dated December, 1977 (on file in the City Clerk's office).

Mr. M. Kemble, Central Area Planning, advised that weather protection for pedestrians has been discussed for many years. There are no clearly defined City policies to encourage or require the provision of pedestrian weather protection along public streets in the Central Area, resulting in an irregular pattern of protection in the Downtown with some streets having a high degree of protection and some virtually none.

Under the 1976/77 L.I.P. programme the Central Area Pedestrian Study was carried out. The Study documented pedestrian movement patterns, pedestrian weather protection, physical amenities and other factors influencing pedestrian use of streets. Mr. Kemble stated that the current report on weather protection arising from the pedestrian study, would be circulated and the comments received reported back to the Committee.

In discussion, members of the Committee were advised the report does not suggest the City put in canopies. Hopefully in new developments and developments that require a development permit for changes, there would be guidelines stating that as a condition of permit approval some pedestrian weather protection would have to be provided.

Awnings or canopies that extend out into the street space are controlled under the Encroachment By-law and the Building By-law. Approval of an Encroachment Agreement by the City Engineer is dependent on the encroachment not interfering with the use of the street space for utility and traffic purposes.

Mr. W. Curtis, City Engineer, advised that he supports the idea of weather protection for pedestrians, however his responsibility is to ensure that freedom of movement of existing and future vehicular pedestrian activity is not restricted and that access to existing and future utilities within and under the

cont'd.....

Part Report to Council
 Standing Committee of Council
 on Planning and Development
 January 12, 1978

(III-3)

Clause No. 3 continued:

street and boulevard is maintained. The weather protection would have to be in the form of an awning or detachable canopy or located entirely on private property. Fixed canopies could be approved under a special Encroachment Agreement provided they did not affect traffic or utility easements. Canopies that form part of a building and protrude over the sidewalks are the ones of major concern.

After discussion, the Committee,

RECOMMENDED

- A. THAT the report entitled "Central Area Pedestrian Weather Protection" be received and circulated for public review and comment.
- B. THAT the Director of Planning report back within 90 days on the comments received from the general public, the Urban Design Panel, the Development Permit Board and other City Departments.

4. Planning Programme in the Area West of City Hall

The Committee considered a report of the City Manager dated December 21, 1977 (copy circulated), in which the Director of Planning advises that he intends to hire a consultant working under staff direction to examine the opportunities offered by the area as a whole and develop some preliminary alternative actions in light of the issues identified and future site requirements of the agencies involved i.e., City Hall, Vancouver General Hospital, Provincial Government, Vancouver City College, School Board and the Cancer Control Agency. Funds would be drawn from the 1978 Planning Department budget.

Terms of reference for the consultant would be:

- (a) To examine issues associated with the site as identified by Planning and Engineering Department staff.
- (b) To meet with major agencies in order to determine and clarify their future goals and site requirements.
- (c) To develop conceptual proposals and guidelines for discussion which will develop the identity of the area as a mixed use/institutional precinct and to resolve the issues identified.
- (d) To outline procedures by which the agencies may work together in further developing the concepts outlined in the report.
- (e) To prepare a graphically oriented report, display drawings and/or slides appropriate for use in distribution at City Hall, to the agencies involved and to the public. Such a report is to spark interest and discussion and is to suggest avenues for further work.
- (f) To present the report at a special meeting of the Planning and Development Committee of City Council.

cont'd.....

Part Report to Council
Standing Committee of Council
on Planning and Development
January 12, 1978

(III-4)

Clause No. 4 continued:

After discussion, the Committee,

RECOMMENDED

- A. THAT the Director of Planning proceed with the hiring of a consultant to examine the area west of City Hall and report on the results in Spring, 1978.
- B. FURTHER THAT City Council urge active participation by all agencies involved.

The meeting adjourned at approximately 3:15 p.m.

* * * * *

FOR COUNCIL ACTION SEE PAGE(S) 111

REPORT TO COUNCILSTANDING COMMITTEE OF COUNCIL
ON FINANCE AND ADMINISTRATION

January 12, 1978

A meeting of the Standing Committee of Council on Finance and Administration was held on Thursday, January 12, 1978, at approximately 3:30 p.m., in the No. 3 Committee Room, third floor, City Hall.

PRESENT: Alderman Brown (Chairman)
Alderman Gerard
Alderman Gibson
Alderman Marzari
Alderman Puil

CLERK: G. Barden

RECOMMENDATION

1. B.C. Cancer Foundation - Request
for Grant Equal to Property Taxes

On November 8, 1977, City Council referred a Manager's report dated November 4, 1977*, to the Finance Committee for consideration of the B.C. Cancer Foundation's request for a grant in respect of 1977 property taxes in the amount of \$27,125.53 paid by the Foundation for their property at 601 West 10th Avenue.

The Foundation was advised that although they are a totally non-profit organization, their building does not qualify for a grant in lieu of taxes as it not wholly in use for charitable purposes due to the rental area and large vacant area. Their request must therefore be considered as an outright grant and organizations are required to provide current financial statements and their projected budget for the next year to the Director of Finance who will report to the Committee on the grant request.

Following further discussion, it was

RECOMMENDED

THAT the request be deferred pending the Foundation providing the Director of Finance with its current financial statements and budget for 1978, and the Director of Finance report back to the Committee.

2. 1978 Changes in Taxation

The Committee considered a Manager's report dated December 9, 1977, (copy circulated) wherein the Director of Finance reported on 1978 changes in taxation and the effect the changes would have on the various classifications, particularly small businesses which are expected to receive a considerable increase in taxation under Option A chosen by City Council on October 18, 1977, to apply to the 1978 calculation of assessed values leading to the determination of general purposes taxes in 1978. At that time, City Council gave consideration to the possibility of exempting the first \$1,000 or \$2,000 of assessed annual rental value for business tax to help reduce total taxes for the smaller businesses. The Director of Legal Services pointed out that this is not legally possible.

cont'd....

(* On file in the City Clerk's Office)

Clause No. 2 cont'd

The Director of Finance reported that while exemption of assessed annual rental value is not within the City's power, the application of a tax credit to the business tax is. The City could decide that, for all businesses, the first \$100 or \$200 of business tax is not payable. It was felt this would solve the effect of large increases in general purposes and property taxes on smaller, lower valued properties. However, it was stressed that the assumption that it is the smaller, lower valued properties who will experience large increases in general purposes and school property taxes will not be verified until the Spring of 1978.

The City Manager advised that he could not recommend a business tax credit in 1978 for the following reasons:

- (a) that application of a business tax credit complicates the tax structure and should be introduced only if there is a clear need;
- (b) that until the tax roll is received in the Spring of 1978, Council will not be able to assess whether there is such a need, and for what types and sizes of business;
- (c) that at this time, Council has no information on whether the appropriate tax credit is 0, \$100, \$200, or more;
- (d) that a tax credit scheme once started is difficult to discontinue.

During the ensuing discussion, it was pointed out that small businesses operating out of a building owned by a large company, would not necessarily benefit from a tax credit, as the tax credit would be given to the owner of the building. As shown in the example below, the tax credit would not have the effect of reducing the large company's taxes and the increased taxes would be passed on to the small businesses who would not get relief from the tax credit.

Examples of Business Tax Credit

<u>Annual Rental Value</u>	<u>Business Tax at 9.5%</u>	<u>Business Tax at 11.03% after \$200 Tax Credit</u>
\$ 2,500	\$ 238	\$ 78
25,000	2,375	2,558

Following further discussion it was

RECOMMENDED

- A. THAT Council not inaugurate a business tax credit for 1978.
- B. THAT when the City has received the property tax roll, the Director of Finance analyse it and report on whether certain classes of taxpayers are experiencing special hardship.
- C. THAT at that time, the Director of Finance recommend the type and amount of business tax credit, if any, that should be introduced in 1979.

- - - - -

The meeting adjourned at approximately 4:30 p.m.